

Syllabus

JONES v. FLOWERS ET AL.

CERTIORARI TO THE SUPREME COURT OF ARKANSAS

No. 04-1477. Argued January 17, 2006—Decided April 26, 2006

CHIEF JUSTICE ROBERTS delivered the opinion of the Court.

Before a State may take property and sell it for unpaid taxes, the Due Process Clause of the Fourteenth Amendment requires the government to provide the owner “notice and opportunity for hearing appropriate to the nature of the case.” *Mullane v. Central Hanover Bank & Trust Co.*, 339 U. S. 306, 313 (1950). We granted certiorari to determine whether, when notice of a tax sale is mailed to the owner and returned undelivered, the government must take additional reasonable steps to provide notice before taking the owner’s property.

I

In 1967, petitioner Gary Jones purchased a house at 717 North Bryan Street in Little Rock, Arkansas. He lived in the house with his wife until they separated in 1993. Jones then moved into an apartment in Little Rock, and his wife continued to live in the North Bryan Street house. Jones paid his mortgage each month for 30 years, and the mortgage company paid Jones’ property taxes. After Jones paid off his mortgage in 1997, the property taxes went unpaid, and the property was certified as delinquent.

In April 2000, respondent Mark Wilcox, the Commissioner of State Lands (Commissioner), attempted to notify Jones of his tax delinquency, and his right to redeem the property, by mailing a certified letter to Jones at the North Bryan Street address. See Ark. Code Ann. §26-37-301 (1997). The packet of information stated that unless Jones redeemed the property, it would be subject to public sale two years later on April 17, 2002. See *ibid.* Nobody was home to sign for

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the letter, and nobody appeared at the post office to retrieve the letter within the next 15 days. The post office returned the unopened packet to the Commissioner marked "unclaimed." Pet. for Cert. 3.

Two years later, and just a few weeks before the public sale, the Commissioner published a notice of public sale in the Arkansas Democrat Gazette. No bids were submitted, which permitted the State to negotiate a private sale of the property. See §26-37-202(b). Several months later, respondent Linda Flowers submitted a purchase offer. The Commissioner mailed another certified letter to Jones at the North Bryan Street address, attempting to notify him that his house would be sold to Flowers if he did not pay his taxes. Like the first letter, the second was also returned to the Commissioner marked "unclaimed." Pet. for Cert. 3. Flowers purchased the house, which the parties stipulated in the trial court had a fair market value of \$80,000, for \$21,042.15. Record 224. Immediately after the 30-day period for postsale redemption passed, see §26-37-202(e), Flowers had an unlawful detainer notice delivered to the property. The notice was served on Jones' daughter, who contacted Jones and notified him of the tax sale. *Id.*, at 11 (Exh. B).

Jones filed a lawsuit in Arkansas state court against the Commissioner and Flowers, alleging that the Commissioner's failure to provide notice of the tax sale and of Jones' right to redeem resulted in the taking of his property without due process. The Commissioner and Flowers moved for summary judgment on the ground that the two unclaimed letters sent by the Commissioner were a constitutionally adequate attempt at notice, and Jones filed a cross-motion for summary judgment. The trial court granted summary judgment in favor of the Commissioner and Flowers. App. to Pet. for Cert. 12a-13a. It concluded that the Arkansas tax sale statute, which set forth the notice procedure fol-

lowed by the Commissioner, complied with constitutional due process requirements.

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II

A

Due process does not require that a property owner receive actual notice before the government may take his property. *Dusenbery, supra*, at 170. Rather, we have stated that due process requires the government to provide "notice reasonably calculated, under all the circumstances, to apprise interested parties of the pendency of the action and afford them an opportunity to present their objections." *Mullane*, 339 U. S., at 314. The Commissioner argues that once the State provided notice reasonably calculated to apprise Jones of the impending tax sale by mailing him a certified letter, due process was satisfied. The Arkansas statutory scheme is reasonably calculated to provide notice, the Commissioner continues, because it provides for notice by certified mail to an address that the property owner is responsible for keeping up to date. See Ark. Code Ann. §26-35-705 (1997). The Commissioner notes this Court's ample precedent condoning notice by mail, see, e. g., *Dusenbery, supra*, at 169; *Tulsa Professional Collection Services, Inc. v. Pope*, 485 U. S. 478, 490 (1988); *Mennonite Bd. of Missions v. Adams*, 462 U. S. 791, 798 (1983); *Mullane, supra*, at 318-319, and adds that the Arkansas scheme exceeds constitutional requirements by requiring the Commissioner to use certified mail. Brief for Respondent Commissioner 14-15.

It is true that this Court has deemed notice constitutionally sufficient if it was reasonably calculated to reach the intended recipient when sent. See, e. g., *Dusenbery, supra*, at 168-169; *Mullane*, 339 U. S., at 314. In each of these cases, the government attempted to provide notice and heard nothing back indicating that anything had gone awry, and we stated that "[t]he reasonableness and hence the constitutional validity of [the] chosen method may be defended on the ground that it is in itself reasonably certain to inform those affected." *Id.*, at 315; see also *Dusenbery, supra*, at

170. But we have never addressed whether due process entails further responsibility when the government becomes aware prior to the taking that its attempt at notice has failed. That is a new wrinkle, and we have explained that the "notice required will vary with circumstances and conditions." *Walker v. City of Hutchinson*, 352 U. S. 112, 115 (1956). The question presented is whether such knowledge on the government's part is a "circumstance and condition" that varies the "notice required."

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In *Mullane*, we stated that “when notice is a person’s due . . . [t]he means employed must be such as one desirous of actually informing the absentee might reasonably adopt to accomplish it,” 339 U. S., at 315, and that assessing the adequacy of a particular form of notice requires balancing the “interest of the State” against “the individual interest sought to be protected by the Fourteenth Amendment,” *id.*, at 314. Our leading cases on notice have evaluated the adequacy of notice given to beneficiaries of a common trust fund, *Mullane*, *supra*; a mortgagee, *Mennonite*, 462 U. S. 791; owners of seized cash and automobiles, *Dusenbery*, 534 U. S. 161; *Robinson v. Hanrahan*, 409 U. S. 38 (1972) (*per curiam*); creditors of an estate, *Tulsa Professional*, 485 U. S. 478; and tenants living in public housing, *Greene v. Lindsey*, 456 U. S. 444 (1982). In this case, we evaluate the adequacy of notice prior to the State extinguishing a property owner’s interest in a home.

We do not think that a person who actually desired to inform a real property owner of an impending tax sale of a house he owns would do nothing when a certified letter sent to the owner is returned unclaimed. If the Commissioner prepared a stack of letters to mail to delinquent taxpayers, handed them to the postman, and then watched as the departing postman accidentally dropped the letters down a storm drain, one would certainly expect the Commissioner’s office to prepare a new stack of letters and send them again. No one “desirous of actually informing” the owners would simply shrug his shoulders as the letters disappeared and say “I tried.” Failure to follow up would be unreasonable, despite the fact that the letters were reasonably calculated to reach their intended recipients when delivered to the postman.

foreclosure by the Secretary of Housing and Urban Development); § 8758(2)(B)(ii) (requiring that notice be posted on the property if occupants are unknown).

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By the same token, when a letter is returned by the post office, the sender will ordinarily attempt to resend it, if it is practicable to do so. See *Small v. United States*, 136 F. 3d 1334, 1337 (CADC 1998). This is especially true when, as here, the subject matter of the letter concerns such an important and irreversible prospect as the loss of a house. Although the State may have made a reasonable calculation of how to reach Jones, it had good reason to suspect when the notice was returned that Jones was "no better off than if the notice had never been sent." *Malone*, 614 A. 2d, at 37. Deciding to take no further action is not what someone "desirous of actually informing" Jones would do; such a person would take further reasonable steps if any were available.

In prior cases, we have required the government to consider unique information about an intended recipient regardless of whether a statutory scheme is reasonably calculated to provide notice in the ordinary case. In *Robinson v. Hanrahan*, we held that notice of forfeiture proceedings sent to a vehicle owner's home address was inadequate when the State knew that the property owner was in prison. 409 U.S., at 40. In *Covey v. Town of Somers*, 351 U.S. 141 (1956), we held that notice of foreclosure by mailing, posting, and publication was inadequate when town officials knew that the property owner was incompetent and without a guardian's protection. *Id.*, at 146-147.

The Commissioner points out that in these cases, the State was aware of such information *before* it calculated how best to provide notice. But it is difficult to explain why due process would have settled for something less if the government had learned after notice was sent, but before the taking occurred, that the property owner was in prison or was incompetent. Under *Robinson* and *Covey*, the government's knowledge that notice pursuant to the normal procedure was ineffective triggered an obligation on the government's part to take additional steps to effect notice. That knowledge was one of the "practicalities and peculiarities of the case,"

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Mullane, supra, at 314–315, that the Court took into account in determining whether constitutional requirements were met. It should similarly be taken into account in assessing the adequacy of notice in this case. The dissent dismisses the State's knowledge that its notice was ineffective as "learned long after the fact," *post*, at 246, n. 5 (opinion of THOMAS, J.), but the notice letter was promptly returned to the State two to three weeks after it was sent, and the Arkansas statutory regime precludes the State from taking the property for two *years* while the property owner may exercise his right to redeem, see Ark. Code Ann. § 26–37–301 (Supp. 2005).

It is certainly true, as the Commissioner and Solicitor General contend, that the failure of notice in a specific case does not establish the inadequacy of the attempted notice; in that sense, the constitutionality of a particular procedure for notice is assessed *ex ante*, rather than *post hoc*. But if a feature of the State's chosen procedure is that it promptly provides additional information to the government about the effectiveness of notice, it does not contravene the *ex ante* principle to consider what the government does with that information in assessing the adequacy of the chosen procedure. After all, the State knew *ex ante* that it would promptly learn whether its effort to effect notice through certified mail had succeeded. It would not be inconsistent with the approach the Court has taken in notice cases to ask, with respect to a procedure under which telephone calls were placed to owners, what the State did when no one answered. Asking what the State does when a notice letter is returned unclaimed is not substantively different.

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Jones should have been more diligent with respect to his property, no question. People must pay their taxes, and the government may hold citizens accountable for tax delinquency by taking their property. But before forcing a citizen to satisfy his debt by forfeiting his property, due process requires the government to provide adequate notice of the impending taking. U. S. Const., Amdt. 14; *Mennonite, supra*, at 799.

B

In response to the returned form suggesting that Jones had not received notice that he was about to lose his property, the State did—nothing. For the reasons stated, we conclude the State should have taken additional reasonable steps to notify Jones, if practicable to do so. The question remains whether there were any such available steps. While “[i]t is not our responsibility to prescribe the form of service that the [government] should adopt,” *Greene*, 456 U. S., at 455, n. 9, if there were no reasonable additional steps the government could have taken upon return of the unclaimed notice letter, it cannot be faulted for doing nothing.

We think there were several reasonable steps the State could have taken. What steps are reasonable in response to new information depends upon what the new information reveals. The return of the certified letter marked “unclaimed” meant either that Jones still lived at 717 North Bryan Street, but was not home when the postman called and did not retrieve the letter at the post office, or that Jones no longer resided at that address. One reasonable step primarily addressed to the former possibility would be for the State to resend the notice by regular mail, so that a signature was not required. The Commissioner says that use of certified mail makes actual notice more likely, because requiring the recipient’s signature protects against misdelivery. But that is only true, of course, when someone is home to sign for the letter, or to inform the mail carrier that he has arrived at the wrong address. Otherwise, “[c]ertified

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mail is dispatched and handled in transit as ordinary mail," United States Postal Service, Domestic Mail Manual §503.3.2.1 (Mar. 16, 2006), and the use of certified mail might make actual notice less likely in some cases—the letter cannot be left like regular mail to be examined at the end of the day, and it can only be retrieved from the post office for a specified period of time. Following up with regular mail might also increase the chances of actual notice to Jones if—as it turned out—he had moved. Even occupants who ignored certified mail notice slips addressed to the owner (if any had been left) might scrawl the owner's new address on the notice packet and leave it for the postman to retrieve, or notify Jones directly.

Other reasonable followup measures, directed at the possibility that Jones had moved as well as that he had simply not retrieved the certified letter, would have been to post notice on the front door, or to address otherwise undeliverable mail to "occupant." Most States that explicitly outline additional procedures in their tax sale statutes require just such steps. See n. 2, *supra*. Either approach would increase the likelihood that the owner would be notified that he was about to lose his property, given the failure of a letter deliverable only to the owner in person. That is clear in the case of an owner who still resided at the premises. It is also true in the case of an owner who has moved: Occupants who might disregard a certified mail slip not addressed to them are less likely to ignore posted notice, and a letter addressed to them (even as "occupant") might be opened and read. In either case, there is a significant chance the occupants will alert the owner, if only because a change in ownership could well affect their own occupancy. In fact, Jones first learned of the State's effort to sell his house when he was alerted by one of the occupants—his daughter—after she was served with an unlawful detainer notice.

Jones believes that the Commissioner should have searched for his new address in the Little Rock phonebook

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and other government records such as income tax rolls. We do not believe the government was required to go this far. As the Commissioner points out, the return of Jones' mail marked "unclaimed" did not necessarily mean that 717 North Bryan Street was an incorrect address; it merely informed the Commissioner that no one appeared to sign for the mail before the designated date on which it would be returned to the sender. An open-ended search for a new address—especially when the State obligates the taxpayer to keep his address updated with the tax collector, see Ark. Code Ann. §26-35-705 (1997)—imposes burdens on the State significantly greater than the several relatively easy options outlined above.

* * *

There is no reason to suppose that the State will ever be less than fully zealous in its efforts to secure the tax revenue it needs. The same cannot be said for the State's efforts to ensure that its citizens receive proper notice before the State takes action against them. In this case, the State is exerting extraordinary power against a property owner—taking and selling a house he owns. It is not too much to insist that the State do a bit more to attempt to let him know about it when the notice letter addressed to him is returned unclaimed.

The Commissioner's effort to provide notice to Jones of an impending tax sale of his house was insufficient to satisfy due process given the circumstances of this case. The judgment of the Arkansas Supreme Court is reversed, and the case is remanded for proceedings not inconsistent with this opinion.

It is so ordered.

Discussion Question: Constitutional Notice Problem

Since 2005 Plaintiff Poulette Pietre has owned the property located at #5 West St. in Utopia, Texas. Until the city demolished it in 2017, a home was on the property. It does not appear that Plaintiff ever lived in the home, at least not permanently. There is no evidence in the record—one way or the other—whether anyone else ever lived in the home.

When Plaintiff purchased the property, the structure on the premises needed repairs. In 2015, the City of Utopia determined that the structure on Plaintiff's property was unsafe and a public nuisance. The city then commenced steps to provide notice to Plaintiff to either remedy the unsafe conditions or demolish the structure or risk that the City would demolish it.

In a letter dated October 14, 2015, Utopia notified Plaintiff that the city had found that the property was unsafe and a public nuisance. The letter warned that, within 45 days, Plaintiff had to repair or demolish the structure. The letter was sent by certified mail, addressed to Plaintiff at an address in Alabama that the Plaintiff had previously put on file with the city. As it turns out, Plaintiff had moved from that address two years before but never updated the information with Utopia. Plaintiff never received the letter and it was returned to the city as “undeliverable.”

Thereafter, on November 14, 2015, as authorized by a state statute, the city posted the same letter on Plaintiff's front door at the property on West Street. The outside of the letter was addressed to “Poulette Pietre or Current Occupant.” The city official who posted the notice later testified that they did not see anyone at the home and that it looked like it was unoccupied and had been unoccupied for a long time.

Plaintiff timely filed this lawsuit. The sole issue in the case turns on whether the notice that Utopia sent was constitutionally adequate. How do you analyze this problem?

Venue Problems

1. P and D enter into a contract. The contract was signed in Rhode Island and all the work under the contract was performed in Rhode Island. P says that D breached the contract and wants to bring suit in federal court against them. P has lived his entire life in Connecticut. D has lived his entire life in New York City, New York. Answer these questions and be sure to reference the relevant statutory section(s) in your answer:
 - a. Would venue be proper in the District of Rhode Island?
 - b. Would venue be proper in the Southern District of New York?
 - c. Would venue be proper in the District of Connecticut?
2. P, D1, and D2 enter into a three-way contract. The contract was signed in Rhode Island and all of the work under the contract was performed in Rhode Island. P says that D1 and D2 breached the contract and wants to bring suit in federal court against them. P has lived his entire life in Rhode Island. D1 has lived his entire life in New York City, New York. D2 was born in New York City and has lived there for the last 40 years but three months ago accepted a new job in Hartford Connecticut. In the last three months, D2 bought a new home in Hartford, opened a new personal bank account there, and enrolled her two children to start school next fall in Hartford. In what federal districts would venue be proper? If more than one, be sure to list them all and refer to all relevant statutory venue provisions that make venue proper in that/those places.
3. P and D are in a car accident. Peter lives in Boston, Massachusetts, which is in the District of Massachusetts. Dennis lives in Brooklyn, New York, which is in the Eastern District of New York. The accident happened in Maine that, like Massachusetts, has only one federal district.
 - A. In what federal district courts would venue be proper?
 - B. For this question, assume P learns that D lives in Vermont while attending college there and so decides to sue D in the United States District Court for the District of Vermont, the only federal district court in the state. Is venue proper there?
 - C. For this question, assume D is a citizen of France who is legally living here as a permanent resident in the United States (living in Brooklyn, New York, where's he's lived for the last ten years). Would venue be proper in the Eastern District of New York?
 - D. Where would venue now be proper if, instead, D was a citizen of France who has been living legally on an annual renewable visa (living in Brooklyn, New York, where he's lived for the last ten years)?

4. P was injured when their hot water heater exploded. P believes that the cause of the accident was a defective manufacture of the heater. P wants to sue the heater's manufacturer. The heater was built in Ireland. Assume that the heater was purchased by an independent distributor in the United States and that, because of that distribution arrangement, the manufacturer is not subject to personal jurisdiction in any state of the United States. For the moment, leave the question of personal jurisdiction to one side and instead just focus on venue and answer these two questions:
- A. If P only wants to sue the manufacturer, in what federal districts would venue properly lie?
 - B. Assume the independent American distributor resides for venue purposes in Houston, which is in the Southern District of Texas. If the P wants to sue both the independent American distributor and the manufacturer, in what federal districts would venue properly lie?

banks of any unauthorized transactions within 60 days of receiving the bank statements containing the transaction to avoid liability for subsequent transactions. 12 C.F.R. § 205.6(b)(3). If the consumer fails to report within 60 days, there is no requirement that they be reimbursed for losses that could have been prevented if they had reported the unauthorized transaction. 15 U.S.C. § 1693g(a). Had Mr. Binns told BB & T of the unauthorized transactions, BB & T would undoubtedly have taken preventative measures, which was in fact what happened in March 2017 shortly after Mr. Binns submitted his affidavit. Moreover, EFTA's statute of limitations precludes claims that are filed more than one year from the occurrence of the violation, precluding recovery for transactions that occurred more than one year prior to the filing of this action (transactions 1-220). 15 U.S.C. § 1693m(g). Therefore, EFTA would similarly preclude all of the unauthorized transactions and entitle BB & T to summary judgment.

IV. CONCLUSION

Based on the foregoing, Defendant's Motion for Summary Judgment is granted. An appropriate order follows.



Hansjoerg DARIZ, Plaintiff,

v.

REPUBLIC AIRLINE INC and
Republic Airways Holdings
Inc., Defendants.

CIVIL ACTION NO. 18-4883

United States District Court,
E.D. Pennsylvania.

Filed May 1, 2019

Background: Employee, an individual over the age of 40, brought state action

against employer-airline, asserting claims of age discrimination in violation of the Age Discrimination in Employment Act (ADEA) and intentional infliction of emotional distress (IIED) following the termination of his employment. Employer removed the suit to federal court, and then filed motion to transfer venue to the Southern District of Indiana.

Holding: The District Court, Rufe, J., held that transfer of venue from Eastern District of Pennsylvania to Southern District of Indiana was not appropriate.

Motion denied.

1. Federal Courts ⇌2931

District court may transfer the venue of any civil action for the convenience of parties and witnesses or in the interests of justice, to any other district where it might have been brought. 28 U.S.C.A. § 1404(a).

2. Federal Courts ⇌2944

Burden rests with the party moving for transfer of venue to prove that transfer is appropriate. 28 U.S.C.A. § 1404(a).

3. Federal Courts ⇌2945

As a threshold matter in deciding a motion to transfer venue, the district court must first assess whether the action could have been brought in the proposed transferee district. 28 U.S.C.A. § 1404(a).

4. Federal Courts ⇌2941

If the district court determines that the action could have been brought in the proposed transferee district, then the court considers whether the party moving to transfer venue has demonstrated that the action would be more convenient and would better serve the interests of justice by a transfer to the proposed district. 28 U.S.C.A. § 1404(a).

5. Federal Courts $\Leftrightarrow$ 2905, 2906

Private interests that the court considers on a motion to transfer venue on ground of convenience of parties and witnesses, in interest of justice, include plaintiff's forum preference as manifested in the original choice; the defendant's preference; whether the claim arose elsewhere; the convenience of the parties as indicated by their relative physical and financial condition; the convenience of the witnesses, but only to the extent that the witnesses may actually be unavailable for trial in one of the fora; and the location of books and records, similarly limited to the extent that the files could not be produced in the alternative forum. 28 U.S.C.A. § 1404(a).

6. Federal Courts $\Leftrightarrow$ 2905

Public interests that the court considers on a motion to transfer venue on ground of convenience of parties and witnesses, in interest of justice, include the enforceability of any judgment; practical considerations that could make the trial easy, expeditious or inexpensive; relative administrative difficulty resulting from court congestion; local interest in deciding the controversy; relative importance of public policies; and familiarity of the trial judge with the applicable state law in diversity cases. 28 U.S.C.A. § 1404(a).

7. Federal Courts $\Leftrightarrow$ 2905

Public interests to be balanced in deciding a motion to transfer venue on ground of convenience of parties and witnesses are not necessarily tied to the parties, but instead derive from the interest of justice. 28 U.S.C.A. § 1404(a).

8. Federal Courts $\Leftrightarrow$ 2903

Because the analysis in deciding a motion for transfer of venue on ground of convenience of parties and witnesses, in interest of justice, is flexible and individualized, the district court is vested with broad discretion. 28 U.S.C.A. § 1404(a).

9. Federal Courts $\Leftrightarrow$ 2905

Transferring venue in a case which in effect shifts the inconvenience from the defendant to the plaintiff will not be warranted. 28 U.S.C.A. § 1404(a).

10. Federal Courts $\Leftrightarrow$ 2906

Unless the party moving to transfer venue on ground of convenience of parties and witnesses, in interest of justice, can demonstrate that the relevant factors weigh strongly in its favor, the plaintiff's choice of forum will likely prevail. 28 U.S.C.A. § 1404(a).

11. Federal Courts $\Leftrightarrow$ 2908

Transfer of venue from Eastern District of Pennsylvania to Southern District of Indiana was not appropriate in employee's action against employer-airline, asserting claims of age discrimination in violation of the Age Discrimination in Employment Act (ADEA) and intentional infliction of emotional distress (IIED) following the termination of his employment; employee's forum of choice, which was located only 18 miles from his home, the stark disparity as to the financial and physical resources available to parties, and the overall neutrality regarding the convenience of witnesses and evidence, suggested that a transfer would merely shift the inconvenience of litigation from employer to employee, employer was a national company with offices in both Indiana and Pennsylvania, elements for proving state-law claim of IIED were identical in Pennsylvania and Indiana, and Southern District of Indiana had more pending cases per judge and a longer median time from filing to disposition or to trial for a civil case. 28 U.S.C.A. § 1404(a); Age Discrimination in Employment Act of 1967, § 2 et seq., 29 U.S.C.A. § 621 et seq.

12. Federal Courts ~~2005~~

Public interest factors that the court considers on a motion to transfer venue on ground of convenience of parties and witnesses, in interest of justice, such as the enforceability of the judgment, public policies, and the familiarity of the trial judge with the applicable law are neutral when the causes of action at issue arise under federal law. 28 U.S.C.A. § 1404(a).

James G. Lare, Large Law Firm, LLC,
Souderton, PA, for Plaintiff.

Frederick A. Tecce, Ice Miller LLP,
Philadelphia, PA, for Defendants.

MEMORANDUM OPINION

Rufe, District Judge.

Plaintiff Hansjoerg Dariz filed suit against Defendants Republic Airline Inc. and Republic Airways Holdings Inc. (collectively, "Republic"), asserting claims of age discrimination in violation of the Age Discrimination in Employment Act¹ ("ADEA") and intentional infliction of emotional distress ("IIED") following the termination of his employment. Republic has filed a motion to transfer venue from this Court to the Southern District of Indiana pursuant to 28 U.S.C. § 1404(a). Upon consideration of Republic's motion to transfer venue, and the responses thereto, Republic's motion will be denied for the following reasons.

I. BACKGROUND²

Plaintiff is an individual over the age of 40 who resides in Mount Laurel, New Jersey. After many years working in the hotel and restaurant business, Plaintiff decided to pursue his dreams of becoming a profes-

sional pilot and eventually was employed as a First Officer for an airline company located in Houston, Texas. As his commute to Houston proved to be inconvenient, he began to search for a different airline company with a crewmember base closer to his New Jersey residence.

A colleague of Plaintiff's had recommended that he apply to Republic, a large Indiana-based regional airline company with an operational office at the Philadelphia International Airport, out of which Republic operates hundreds of flights. After Plaintiff applied to become a First Officer for Republic, Republic flew Plaintiff roundtrip from Philadelphia to Indianapolis for an interview, during which he was told that he would be working at its Philadelphia base if hired and after completing its indoctrination training program. Plaintiff then resigned from his Houston-based job in anticipation of working at Republic's Philadelphia base, and soon thereafter was hired by Republic as a First Officer Trainee.

Republic arranged for Plaintiff to fly to Indiana for training at Republic's headquarters. Within two weeks of training, Plaintiff was told to gather his belongings during the middle of class and in front of his colleagues and was sent to an office, where a human resources representative informed him of his termination of employment. According to Plaintiff, his termination has caused him financial, psychological, and emotional damage.

Plaintiff filed this action in the Philadelphia Court of Common Pleas based on Republic's operations in Philadelphia, and the case was removed to this Court pursuant to 28 U.S.C. §§ 1331, 1367, 1441 and 1446. Republic now moves to transfer venue from this Court to the Southern District of Indiana under 28 U.S.C. § 1404(a).

1. 29 U.S.C. §§ 621, *et seq.*

2. The following facts, unless otherwise noted, are taken from Plaintiff's Complaint and assumed to be true for purposes of the motion.

II. LEGAL STANDARD

[1-4] Pursuant to 28 U.S.C. § 1404(a), a district court may transfer the venue of any civil action for the convenience of parties and witnesses or in the interests of justice, to any other district where it might have been brought.³ The burden rests with the moving party to prove that transfer is appropriate.⁴ As a threshold matter, the court must first assess whether the action could have been brought in the proposed transferee district.⁵ Only then can the court consider whether the moving party has demonstrated that the action would be more convenient and would better serve the interests of justice by a transfer to the proposed district.⁶

[5-7] In balancing the convenience of parties and witnesses and the interests of justice listed in § 1404(a), the Third Circuit has identified a number of private and public interest factors to consider in the transfer analysis. Private interests include: "plaintiff's forum preference as manifested in the original choice; the defendant's preference; whether the claim arose elsewhere; the convenience of the parties as indicated

by their relative physical and financial condition; the convenience of the witnesses—but only to the extent that the witnesses may actually be unavailable for trial in one of the fora; and the location of books and records (similarly limited to the extent that the files could not be produced in the alternative forum)."⁷ Public interests include: the "enforceability of any judgment; practical considerations that could make the trial easy, expeditious or inexpensive; relative administrative difficulty resulting from court congestion; local interest in deciding the controversy; relative importance of public policies; and, familiarity of the trial judge with the applicable state law in diversity cases."⁸

[8-10] Because the analysis in deciding a motion for transfer of venue is "flexible and individualized," the district court is vested with broad discretion.⁹ A transfer, however, should not be granted liberally.¹⁰ For instance, transferring a case which in effect shifts the inconvenience from the defendant to the plaintiff will not be warranted.¹¹ Unless the moving party can demonstrate that the relevant factors

3. U.S.C. § 1404(a); *see also Van Dusen v. Barrack*, 376 U.S. 612, 616, 84 S.Ct. 805, 11 L.Ed.2d 945 (1964) (stating that the purpose of § 1404(a) is "to prevent the waste of time, energy and money and to protect litigants, witnesses and the public against unnecessary inconvenience and expense" (internal quotation marks and citations omitted)).

4. *Plum Tree, Inc. v. Stockment*, 488 F.2d 754, 756 (3d Cir. 1973); *Shutte v. Armco Steel Corp.*, 431 F.2d 22, 25 (3d Cir. 1970).

5. *See SKF USA Inc. v. Okkerse*, 992 F.Supp.2d 432 (E.D. Pa. 2014) (citing *Shutte*, 431 F.2d at 24) ("An action may be transferred to another district if (1) venue is proper in the transferee district, and (2) the transferee district can exercise personal jurisdiction over the defendants.").

6. *Jumara v. State Farm Ins. Co.*, 55 F.3d 873, 879 (3d Cir. 1995).

7. *Id.* (internal citations omitted).

8. *Connors v. R & S Parts & Servs., Inc.*, 248 F.Supp.2d 394, 395 (E.D. Pa. 2003) (citing *Jumara*, 55 F.3d at 879; *Williams v. Weis Markets, Inc.*, No. 01-4474, 2002 WL 80309, at *1 (E.D. Pa. Jan. 18, 2002)). "[P]ublic interests to be balanced are not necessarily tied to the parties, but instead derive from 'the interest of justice.'" *In re: Howmedica Osteonics Corp.*, 867 F.3d 390, 402 (3d Cir. 2017) (quoting 28 U.S.C. § 1404(a)).

9. *Stewart Org., Inc. v. Ricoh Corp.*, 487 U.S. 22, 29, 108 S.Ct. 2239, 101 L.Ed.2d 22 (1988).

10. *Shutte*, 431 F.2d at 25 (internal citation omitted).

11. *See, e.g., Plum Tree, Inc.*, 488 F.2d at 757 n.3 ("Although it would undoubtedly be inconvenient for defendants to have their busi-

weigh strongly in its favor, the plaintiff's choice of forum will likely prevail.¹²

III. DISCUSSION

The parties do not dispute that this case could have been brought in the Southern District of Indiana, as Republic maintains its headquarters in Indianapolis.¹³ Thus, the question is whether Republic has met its burden of establishing that private and public interest factors favor transferring venue to the Southern District of Indiana.¹⁴

A. Private Interest Considerations

[11] Republic has failed to prove that private interest considerations favor transferring this case to the Southern District of Indiana. Plaintiff's forum of choice, the stark disparity as to the financial and physical resources available to parties, and the overall neutrality regarding the con-

venience of witnesses and evidence, suggest that a transfer would merely shift the inconvenience of litigation from Republic to Plaintiff.

Although Plaintiff's forum of choice is accorded less deference because he resides not in the Eastern District of Pennsylvania but the neighboring District of New Jersey,¹⁵ and the central facts of his lawsuit occurred in the Southern District of Indiana,¹⁶ Plaintiff's preference to bring his action to this Court is nonetheless entitled to significant weight. Certainly, this District is convenient for Plaintiff as it is located only 18 miles from his home, and as Republic has significant operations here, it was logical to file suit in Philadelphia.¹⁷ Furthermore, had Plaintiff not been terminated before completing the training program in Indiana, Plaintiff asserts he would have been based in Philadelphia.¹⁸

ness in Houston and travel to the Eastern District of Pennsylvania, there is nothing in the transfer motion to indicate that defendants would suffer a greater inconvenience than would plaintiff if the case is transferred to the Southern District of Texas."'); *Edwards v. Equifax Info. Servs., LLC*, 313 F.Supp.3d 618, 622 (E.D. Pa. 2018) (collecting cases).

12. *Shutte*, 431 F.2d at 25 ("It is black letter law that a plaintiff's choice of proper forum is a paramount consideration in any determination of a transfer request and that choice [] should not be lightly disturbed." (internal quotation marks and citations omitted)).

13. Compl. ¶ 3. As the ADEA has no special venue provision, claims under the statute are governed by the general venue provision of 28 U.S.C. § 1391, which provides in relevant part that a plaintiff can bring a civil action in "a judicial district in which any defendant resides, if all defendants are residents of the State in which the district is located." 28 U.S.C. § 1391(b)(1).

14. See *Unlimited Tech., Inc. v. Leighton*, 266 F.Supp.3d 787, 796 (E.D. Pa. 2017) (citing *Shutte*, 431 F.2d at 24-25) ("[A] motion seeking transfer should not be granted without a careful weighing of factors favoring and disfavoring transfer.").

15. Compl. ¶ 2; see *Weber v. Basic Comfort Inc.*, 155 F.Supp.2d 283, 285 (E.D. Pa. 2001) (citation omitted) ("[W]here Plaintiff chooses a forum other than her state of residence, her choice is given less weight.").

16. See *Logopaint A/S v. 3D Sports Signs SI*, 163 F.Supp.3d 260, 266 (E.D. Pa. 2016) (internal quotation marks and citation omitted) ("[W]hen the central facts of a lawsuit occur outside the forum state, Plaintiff's choice of venue is accorded less deference."). Plaintiff's interview, training, and termination all occurred at Republic's headquarters in Indiana. Compl. ¶¶ 8-9, 25.

17. Br. in Supp. Pl.'s Resp. to Def.'s Mot. to Transfer Venue [Doc. No. 5-1] at 2; see also *Pro Spice, Inc. v. Omni Trade Grp., Inc.*, 173 F.Supp.2d 336, 341 (E.D. Pa. 2001) (holding that although the plaintiff was a New Jersey corporation, the fact that it chose to file suit in the Eastern District of Pennsylvania was in part because of its geographical convenience, and therefore the choice of venue was entitled to significant weight).

18. Compl. ¶¶ 6, 7, 25. Although Republic's preference is also a private factor to consider, this factor "in reality does little more than frame the issue, because there would be no

In addition, Republic not only concedes that the relative financial condition and physical resources of the parties favors Plaintiff,¹⁹ but it also has failed to establish that either the convenience of witnesses, to the extent that they may be unavailable for trial, or the location of evidence, weighs in favor of transfer. Although Republic contends that there are several employees in Indiana who may act as witnesses in this case, this argument is entitled to less weight when the defendant is a transportation company and has little difficulty in bringing witnesses to the forum,²⁰ and particularly where the company is already "obligated to procure the attendance of its own employees for trial."²¹ To the extent that some witnesses are former employees, Republic has not provided evidence that they would actually be unavailable for trial if the case were to remain in the Eastern District of Pennsylvania, and thus al-

though this factor may weigh in favor of transfer, it does so only slightly.²² Thus, Republic has not demonstrated that overall, the private interest factors weigh in favor of transferring this case to the Southern District of Indiana.

B. Public Interest Considerations

[12] The public interest factors also do not favor transfer. "[F]actors such as the enforceability of the judgment, public policies, and the familiarity of the trial judge with the applicable law are neutral [when] the causes of action at issue arise under federal law."²³ As Plaintiff's primary contention is based on age discrimination, which arises from the ADEA, these public factors carry no weight for that claim. Nor has Republic shown that litigating a state-law claim of IIED within this District would affect the enforceability of the judgment,²⁴ or that it prevents a novel issue of state law, as the elements for proving such a claim are identical in Pennsylvania and Indiana.²⁵

motion to transfer *unless* the defendant prefers a different forum." *Edwards*, 313 F.Supp.3d at 622.

19. Br. in Supp. of Def.'s Mot. to Transfer Venue [Doc. No. 3-1] at 6.

20. *Harris v. Nat'l R.R. Passenger Corp.*, 979 F.Supp. 1052, 1054 (E.D. Pa. 1997); *Kielczynski v. Consol Rail. Corp.*, 837 F.Supp. 687, 689 (E.D. Pa. 1993).

21. *Coppola v. Ferrellgas, Inc.*, 250 F.R.D. 195, 199 (E.D. Pa. 2008) (citation omitted).

22. Republic does argue that these former employees "stand beyond the subpoena power of this court for attendance at a trial in [the Eastern District of Pennsylvania]." Br. in Supp. of Def.'s Mot. to Transfer Venue [Doc. No. 3-1] at 6. Indeed, district courts in this Circuit have held that the convenience of witnesses weighs in a moving party's favor where the party establishes that witnesses reside outside of the current forum's subpoena power *and* where there is reason to believe that those witnesses will refuse to testify without a subpoena. *Mitel Networks Corp. v. Facebook, Inc.*, 943 F.Supp.2d 463, 473 (D. Del. 2013) (collecting cases). However, "simply stating that a witness would be unavailable

because he or she is outside the subpoena power of a court is, without more, insufficient." *Id.*

As a final matter regarding private interest considerations, Republic concedes that "the evidence in this case can be produced in either fora." Def.'s Br. in Supp. of Mot. to Transfer Venue [Doc. No. 3-1] at 6.

23. *Scanlan v. Am. Airlines Grp., Inc.*, 366 F.Supp.3d 673, No. 18-4040, 2019 WL 1455472, at *4 (E.D. Pa. Apr. 2, 2019) (quoting *Samsung SDI Co. v. Matsushita Elec. Indus. Co.*, 524 F.Supp.2d 628, 633 (W.D. Pa. 2006)).

24. Republic concedes that "the judgment enforcement factor does not favor either party." Def.'s Br. in Supp. of Mot. to Transfer Venue [Doc. No. 3-1] at 6.

25. Compare *Williams v. Tharp*, 914 N.E.2d 756, 769 n.4 (Ind. 2009) (quoting Restatement (Second) of Torts § 46 (1965)) (recognizing a claim of IIED, which occurs when "one who by extreme and outrageous conduct intentionally or recklessly causes severe emotional distress to another"), with *Bartanus v. Lis*, 332 Pa.Super. 48, 480 A.2d 1178, 1184 (1984)

The only public factor that slightly favors transferring is the Southern District of Indiana's local interest in adjudicating this action since the central facts of the case occurred there and several witnesses are located there. However, this factor carries less weight because this case is primarily concerned with a federal ADEA claim brought against a national company with offices in both Indiana and Pennsylvania, and Plaintiff was only in Indiana for a brief time; his employment allegedly would have ultimately been based in Philadelphia, not in Indiana.²⁶

Finally, the relative congestion of the courts and practical considerations do not favor transfer. Although Republic argues that Federal Judicial Caseload Statistics show that the Southern District of Indiana has far fewer new case filings than the Eastern District of Pennsylvania,²⁷ the most recent statistics also show, more significantly, that as of June 30, 2018, the Southern District of Indiana had more pending cases per judge and a longer median time from filing to disposition or to trial for a civil case.²⁸ Accordingly, the

(quoting Restatement (Second) of Torts § 46 (1965)) (recognizing a claim of IIED, which occurs when "[o]ne who by extreme and outrageous conduct intentionally or recklessly causes severe emotional distress to another").

26. Other courts in this District have transferred cases based on employment discrimination claims that occurred outside the state, in part because there was a local community interest in the controversy which occurred in the proposed transferee district. *Lamusta v. Lawson Mardon Wheaton, Inc.*, No. 99-3931, 2000 WL 274013, at *3 (E.D. Pa. Mar. 13, 2000) ("Resolution of the employment discrimination...claim[] particularly would be most meaningful and salutary in the community in which these unlawful acts were alleg-

relative congestion of the courts and the practical considerations of expediency appear to favor heavily *against* transfer, and the public interest considerations overall are therefore only neutral, at best. Thus, Republic has failed to meet its burden of establishing that the public factors favor Transfer.

IV. CONCLUSION

For the foregoing reasons, Republic's motion to transfer venue to the Southern District of Indiana will be denied. An appropriate order follows.



edly perpetrated, in which the alleged perpetrator maintains a workforce and in which the alleged victim was employed and resides."). In this case, however, Plaintiff was only in Indiana for training and expected to be based in Philadelphia.

27. Def.'s Br. in Supp. Of Mot. to Transfer Venue [Doc. No. 3-1] at 7.

28. U.S. District Courts, Combined Civil and Criminal Federal Court Management Statistics, National Judicial Caseload Profile (June 30, 2018),

https://www.uscourts.gov/sites/default/files/data_tables/fcms_na_distprofile0630.2018.pdf (last visited May 1, 2019).

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SUPREME COURT OF THE UNITED STATES

No. 12-929

**ATLANTIC MARINE CONSTRUCTION COMPANY, INC.,
PETITIONER v. UNITED STATES DISTRICT COURT
FOR THE WESTERN DISTRICT OF TEXAS ET AL.**

**ON WRIT OF CERTIORARI TO THE UNITED STATES COURT OF
APPEALS FOR THE FIFTH CIRCUIT**

[December 3, 2013]

JUSTICE ALITO delivered the opinion of the Court.

The question in this case concerns the procedure that is available for a defendant in a civil case who seeks to enforce a forum-selection clause. We reject petitioner's argument that such a clause may be enforced by a motion to dismiss under 28 U. S. C. §1406(a) or Rule 12(b)(3) of the Federal Rules of Civil Procedure. Instead, a forum-selection clause may be enforced by a motion to transfer under §1404(a) (2006 ed., Supp. V), which provides that "[f]or the convenience of parties and witnesses, in the interest of justice, a district court may transfer any civil action to any other district or division where it might have been brought or to any district or division to which all parties have consented." When a defendant files such a motion, we conclude, a district court should transfer the case unless extraordinary circumstances unrelated to the convenience of the parties clearly disfavor a transfer. In the present case, both the District Court and the Court of Appeals misunderstood the standards to be applied in adjudicating a §1404(a) motion in a case involving a forum-

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selection clause, and we therefore reverse the decision below.

I

Petitioner Atlantic Marine Construction Co., a Virginia corporation with its principal place of business in Virginia, entered into a contract with the United States Army Corps of Engineers to construct a child-development center at Fort Hood in the Western District of Texas. Atlantic Marine then entered into a subcontract with respondent J-Crew Management, Inc., a Texas corporation, for work on the project. This subcontract included a forum-selection clause, which stated that all disputes between the parties "shall be litigated in the Circuit Court for the City of Norfolk, Virginia, or the United States District Court for the Eastern District of Virginia, Norfolk Division." *In re Atlantic Marine Constr. Co.*, 701 F.3d 736, 737-738 (CA5 2012).

When a dispute about payment under the subcontract arose, however, J-Crew sued Atlantic Marine in the Western District of Texas, invoking that court's diversity jurisdiction. Atlantic Marine moved to dismiss the suit, arguing that the forum-selection clause rendered venue in the Western District of Texas "wrong" under §1406(a) and "improper" under Federal Rule of Civil Procedure 12(b)(3). In the alternative, Atlantic Marine moved to transfer the case to the Eastern District of Virginia under §1404(a). J-Crew opposed these motions.

The District Court denied both motions. It first concluded that §1404(a) is the exclusive mechanism for enforcing a forum-selection clause that points to another federal forum. The District Court then held that Atlantic Marine bore the burden of establishing that a transfer would be appropriate under §1404(a) and that the court would "consider a nonexhaustive and nonexclusive list of public and private interest factors," of which the "forum-

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selection clause [was] only one such factor." *United States ex rel. J-Crew Management, Inc. v. Atlantic Marine Constr. Co.*, 2012 WL 8499879, *5 (WD Tex., Apr. 6, 2012). Giving particular weight to its findings that "compulsory process will not be available for the majority of J-Crew's witnesses" and that there would be "significant expense for those willing witnesses," the District Court held that Atlantic Marine had failed to carry its burden of showing that transfer "would be in the interest of justice or increase the convenience to the parties and their witnesses." *Id.*, at *7-*8; see also 701 F. 3d, at 743.

Atlantic Marine petitioned the Court of Appeals for a writ of mandamus directing the District Court to dismiss the case under §1406(a) or to transfer the case to the Eastern District of Virginia under §1404(a). The Court of Appeals denied Atlantic Marine's petition because Atlantic Marine had not established a "clear and indisputable" right to relief. *Id.*, at 738; see *Cheney v. United States Dist. Court for D. C.*, 542 U. S. 367, 381 (2004) (mandamus "petitioner must satisfy the burden of showing that [his] right to issuance of the writ is clear and indisputable" (internal quotation marks omitted; brackets in original)). Relying on *Stewart Organization, Inc. v. Ricoh Corp.*, 487 U. S. 22 (1988), the Court of Appeals agreed with the District Court that §1404(a) is the exclusive mechanism for enforcing a forum-selection clause that points to another federal forum when venue is otherwise proper in the district where the case was brought. See 701 F. 3d, at 739-741.¹ The court stated, however, that if a forum-selection clause points to a nonfederal forum, dismissal under Rule 12(b)(3) would be the correct mechanism to

¹Venue was otherwise proper in the Western District of Texas because the subcontract at issue in the suit was entered into and was to be performed in that district. See *United States ex rel. J-Crew Management, Inc. v. Atlantic Marine Constr. Co.*, 2012 WL 8499879, *5 (WD Tex., Apr. 6, 2012) (citing 28 U. S. C. §1391(b)(2)).

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enforce the clause because §1404(a) by its terms does not permit transfer to any tribunal other than another federal court. *Id.*, at 740. The Court of Appeals then concluded that the District Court had not clearly abused its discretion in refusing to transfer the case after conducting the balance-of-interests analysis required by §1404(a). *Id.*, at 741-743; see *Cheney, supra*, at 380 (permitting mandamus relief to correct "a clear abuse of discretion" (internal quotation marks omitted)). That was so even though there was no dispute that the forum-selection clause was valid. See 701 F. 3d, at 742; *id.*, at 744 (concurring opinion). We granted certiorari. 569 U. S. ____ (2013).

II.

Atlantic Marine contends that a party may enforce a forum-selection clause by seeking dismissal of the suit under §1406(a) and Rule 12(b)(3). We disagree. Section 1406(a) and Rule 12(b)(3) allow dismissal only when venue is "wrong" or "improper." Whether venue is "wrong" or "improper" depends exclusively on whether the court in which the case was brought satisfies the requirements of federal venue laws, and those provisions say nothing about a forum-selection clause.

A

Section 1406(a) provides that "[t]he district court of a district in which is filed a case laying venue in the wrong division or district shall dismiss, or if it be in the interest of justice, transfer such case to any district or division in which it could have been brought." Rule 12(b)(3) states that a party may move to dismiss a case for "improper venue." These provisions therefore authorize dismissal only when venue is "wrong" or "improper" in the forum in which it was brought.

This question—whether venue is "wrong" or "improper"—is

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generally governed by 28 U. S. C. §1391 (2006 ed., Supp. V).² That provision states that “[e]xcept as otherwise provided by law . . . this section *shall* govern the venue of *all civil actions* brought in district courts of the United States.” §1391(a)(1) (emphasis added). It further provides that “[a] civil action may be brought in—(1) a judicial district in which any defendant resides, if all defendants are residents of the State in which the district is located; (2) a judicial district in which a substantial part of the events or omissions giving rise to the claim occurred, or a substantial part of property that is the subject of the action is situated; or (3) if there is no district in which an action may otherwise be brought as provided in this section, any judicial district in which any defendant is subject to the court’s personal jurisdiction with respect to such action.” §1391(b).³ When venue is challenged, the court must determine whether the case falls within one of the three categories set out in §1391(b). If it does, venue is proper; if it does not, venue is improper, and the case must be dismissed or transferred under §1406(a). Whether the parties entered into a contract containing a forum-selection clause has no bearing on whether a case falls into one of the categories of cases listed in §1391(b). As a result, a case filed in a district that falls within §1391 may not be dismissed under §1406(a) or Rule 12(b)(3).

Petitioner’s contrary view improperly conflates the special statutory term “venue” and the word “forum.” It is certainly true that, in some contexts, the word “venue” is used synonymously with the term “forum,” but §1391 makes clear that venue in “all civil actions” must be determined in accordance with the criteria outlined in that

²Section 1391 governs “venue generally,” that is, in cases where a more specific venue provision does not apply. Cf. e.g., §1400 (identifying proper venue for copyright and patent suits).

³Other provisions of §1391 define the requirements for proper venue in particular circumstances.

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section. That language cannot reasonably be read to allow judicial consideration of other, extrastatutory limitations on the forum in which a case may be brought.

The structure of the federal venue provisions confirms that they alone define whether venue exists in a given forum. In particular, the venue statutes reflect Congress' intent that venue should always lie in *some* federal court whenever federal courts have personal jurisdiction over the defendant. The first two paragraphs of §1391(b) define the preferred judicial districts for venue in a typical case, but the third paragraph provides a fallback option: If no other venue is proper, then venue will lie in "*any judicial district* in which any defendant is subject to the court's personal jurisdiction" (emphasis added). The statute thereby ensures that so long as a federal court has personal jurisdiction over the defendant, venue will always lie somewhere. As we have previously noted, "Congress does not in general intend to create venue gaps, which take away with one hand what Congress has given by way of jurisdictional grant with the other." *Smith v. United States*, 507 U. S. 197, 203 (1993) (internal quotation marks omitted). Yet petitioner's approach would mean that in some number of cases—those in which the forum-selection clause points to a state or foreign court—venue would not lie in any federal district. That would not comport with the statute's design, which contemplates that venue will always exist in some federal court.

The conclusion that venue is proper so long as the requirements of §1391(b) are met, irrespective of any forum-selection clause, also follows from our prior decisions construing the federal venue statutes. In *Van Dusen v. Barrack*, 376 U. S. 612 (1964), we considered the meaning of §1404(a), which authorizes a district court to "transfer any civil action to any other district or division where it might have been brought." The question in *Van Dusen* was whether §1404(a) allows transfer to a district in which

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venue is proper under §1391 but in which the case could not have been pursued in light of substantive state-law limitations on the suit. See *id.*, at 614–615. In holding that transfer is permissible in that context, we construed the phrase “where it might have been brought” to refer to “the federal laws delimiting the districts in which such an action ‘may be brought,’” *id.*, at 624, noting that “the phrase ‘may be brought’ recurs at least 10 times” in §§1391–1406, *id.*, at 622. We perceived “no valid reason for reading the words ‘where it might have been brought’ to narrow the range of permissible federal forums beyond those permitted by federal venue statutes.” *Id.*, at 623.

As we noted in *Van Dusen*, §1406(a) “shares the same statutory context” as §1404(a) and “contain[s] a similar phrase.” *Id.*, at 621, n. 11. It instructs a court to transfer a case from the “wrong” district to a district “in which it could have been brought.” The most reasonable interpretation of that provision is that a district cannot be “wrong” if it is one in which the case could have been brought under §1391. Under the construction of the venue laws we adopted in *Van Dusen*, a “wrong” district is therefore a district other than “those districts in which Congress has provided by its venue statutes that the action ‘may be brought.’” *Id.*, at 618 (emphasis added). If the federal venue statutes establish that suit may be brought in a particular district, a contractual bar cannot render venue in that district “wrong.”

Our holding also finds support in *Stewart*, 487 U. S. 22. As here, the parties in *Stewart* had included a forum-selection clause in the relevant contract, but the plaintiff filed suit in a different federal district. The defendant had initially moved to transfer the case or, in the alternative, to dismiss for improper venue under §1406(a), but by the time the case reached this Court, the defendant had abandoned its §1406(a) argument and sought only transfer under §1404(a). We rejected the plaintiff’s argument that

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state law governs a motion to transfer venue pursuant to a forum-selection clause, concluding instead that "federal law, specifically 28 U. S. C. §1404(a), governs the District Court's decision whether to give effect to the parties' forum-selection clause." *Id.*, at 32. We went on to explain that a "motion to transfer under §1404(a) ... calls on the district court to weigh in the balance a number of case-specific factors" and that the "presence of a forum-selection clause ... will be a significant factor that figures centrally in the district court's calculus." *Id.*, at 29.

The question whether venue in the original court was "wrong" under §1406(a) was not before the Court, but we wrote in a footnote that "[t]he parties do not dispute that the District Court properly denied the motion to dismiss the case for improper venue under 28 U.S.C. §1406(a) because respondent apparently does business in the Northern District of Alabama. See 28 U.S.C. §1391(c) (venue proper in judicial district in which corporation is doing business)." *Id.*, at 28, n. 8. In other words, because §1391 made venue proper, venue could not be "wrong" for purposes of §1406(a). Though *dictum*, the Court's observation supports the holding we reach today. A contrary view would all but drain *Stewart* of any significance. If a forum-selection clause rendered venue in all other federal courts "wrong," a defendant could always obtain automatic dismissal or transfer under §1406(a) and would not have any reason to resort to §1404(a). *Stewart's* holding would be limited to the presumably rare case in which the defendant inexplicably fails to file a motion under §1406(a) or Rule 12(b)(3).

B

Although a forum-selection clause does not render venue in a court "wrong" or "improper" within the meaning of §1406(a) or Rule 12(b)(3), the clause may be enforced through a motion to transfer under §1404(a). That provi-

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sion states that "[f]or the convenience of parties and witnesses, in the interest of justice, a district court may transfer any civil action to any other district or division where it might have been brought or to any district or division to which all parties have consented." Unlike §1406(a), §1404(a) does not condition transfer on the initial forum's being "wrong." And it permits transfer to any district where venue is also proper (i.e., "where [the case] might have been brought") or to any other district to which the parties have agreed by contract or stipulation.

Section 1404(a) therefore provides a mechanism for enforcement of forum-selection clauses that point to a particular federal district. And for the reasons we address in Part III, *infra*, a proper application of §1404(a) requires that a forum-selection clause be "given controlling weight in all but the most exceptional cases." *Stewart, supra*, at 33 (KENNEDY, J., concurring).

Atlantic Marine argues that §1404(a) is not a suitable mechanism to enforce forum-selection clauses because that provision cannot provide for transfer when a forum-selection clause specifies a state or foreign tribunal, see Brief for Petitioner 18–19, and we agree with Atlantic Marine that the Court of Appeals failed to provide a sound answer to this problem. The Court of Appeals opined that a forum-selection clause pointing to a nonfederal forum should be enforced through Rule 12(b)(3), which permits a party to move for dismissal of a case based on "improper venue." 701 F.3d, at 740. As Atlantic Marine persuasively argues, however, that conclusion cannot be reconciled with our construction of the term "improper venue" in §1406 to refer only to a forum that does not satisfy federal venue laws. If venue is proper under federal venue rules, it does not matter for the purpose of Rule 12(b)(3) whether the forum-selection clause points to a federal or a nonfederal forum.

Instead, the appropriate way to enforce a forum-

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selection clause pointing to a state or foreign forum is through the doctrine of *forum non conveniens*. Section 1404(a) is merely a codification of the doctrine of *forum non conveniens* for the subset of cases in which the transferee forum is within the federal court system; in such cases, Congress has replaced the traditional remedy of outright dismissal with transfer. See *Sinochem Int'l Co. v. Malaysia Int'l Shipping Corp.*, 549 U.S. 422, 430 (2007) ("For the federal court system, Congress has codified the doctrine..."); see also notes following §1404 (Historical and Revision Notes) (Section 1404(a) "was drafted in accordance with the doctrine of *forum non conveniens*, permitting transfer to a more convenient forum, even though the venue is proper"). For the remaining set of cases calling for a nonfederal forum, §1404(a) has no application, but the residual doctrine of *forum non conveniens* "has continuing application in federal courts." *Sinochem*, 549 U.S., at 430 (internal quotation marks and brackets omitted); see also *ibid.* (noting that federal courts invoke *forum non conveniens* "in cases where the alternative forum is abroad, and perhaps in rare instances where a state or territorial court serves litigational convenience best" (internal quotation marks and citation omitted)). And because both §1404(a) and the *forum non conveniens* doctrine from which it derives entail the same balancing-of-interests standard, courts should evaluate a forum-selection clause pointing to a nonfederal forum in the same way that they evaluate a forum-selection clause pointing to a federal forum. See *Stewart*, 487 U.S., at 87 (SCALIA, J., dissenting) (Section 1404(a) "did not change 'the relevant factors' which federal courts used to consider under the doctrine of *forum non conveniens*" (quoting *Norwood v. Kirkpatrick*, 349 U.S. 29, 32 (1955))).

C

An *amicus* before the Court argues that a defendant in a

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breach-of-contract action should be able to obtain dismissal under Rule 12(b)(6) if the plaintiff files suit in a district other than the one specified in a valid forum-selection clause. See Brief for Stephen E. Sachs as *Amicus Curiae*. Petitioner, however, did not file a motion under Rule 12(b)(6), and the parties did not brief the Rule's application to this case at any stage of this litigation. We therefore will not consider it. Even if a defendant could use Rule 12(b)(6) to enforce a forum-selection clause, that would not change our conclusions that §1406(a) and Rule 12(b)(3) are not proper mechanisms to enforce a forum-selection clause and that §1404(a) and the *forum non conveniens* doctrine provide appropriate enforcement mechanisms.⁴

III

Although the Court of Appeals correctly identified §1404(a) as the appropriate provision to enforce the forum-selection clause in this case, the Court of Appeals erred in failing to make the adjustments required in a §1404(a) analysis when the transfer motion is premised on a forum-selection clause. When the parties have agreed to a valid forum-selection clause, a district court should ordinarily transfer the case to the forum specified in that clause.⁵ Only under extraordinary circumstances unrelated to the convenience of the parties should a §1404(a) motion be denied. And no such exceptional factors appear to be present in this case:

⁴We observe, moreover, that a motion under Rule 12(b)(6), unlike a motion under §1404(a) or the *forum non conveniens* doctrine, may lead to a jury trial on venue if issues of material fact relating to the validity of the forum-selection clause arise. Even if Professor Sachs is ultimately correct, therefore, defendants would have sensible reasons to invoke §1404(a) or the *forum non conveniens* doctrine in addition to Rule 12(b)(6).

⁵Our analysis presupposes a contractually valid forum-selection clause.

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A

In the typical case not involving a forum-selection clause, a district court considering a §1404(a) motion (or a *forum non conveniens* motion) must evaluate both the convenience of the parties and various public-interest considerations.⁶ Ordinarily, the district court would weigh the relevant factors and decide whether, on balance, a transfer would serve "the convenience of parties and witnesses" and otherwise promote "the interest of justice." §1404(a).

The calculus changes, however, when the parties' contract contains a valid forum-selection clause, which "represents the parties' agreement as to the most proper forum." *Stewart*, 487 U.S., at 31. The "enforcement of valid forum-selection clauses, bargained for by the parties, protects their legitimate expectations and furthers vital interests of the justice system." *Id.*, at 33 (KENNEDY, J., concurring). For that reason, and because the overarching consideration under §1404(a) is whether a transfer would promote "the interest of justice," "a valid forum-selection clause [should be] given controlling weight in all but the most exceptional cases." *Id.*, at 33 (same). The presence of a valid forum-selection clause requires district courts to adjust their usual §1404(a) analysis in three ways.

⁶Factors relating to the parties' private interests include "relative ease of access to sources of proof; availability of compulsory process for attendance of unwilling, and the cost of obtaining attendance of willing, witnesses; possibility of view of premises, if view would be appropriate to the action; and all other practical problems that make trial of a case easy, expeditious and inexpensive." *Piper Aircraft Co. v. Reyno*, 454 U.S. 235, 241, n. 6 (1981) (internal quotation marks omitted). Public-interest factors may include "the administrative difficulties flowing from court congestion; the local interest in having localized controversies decided at home; [and] the interest in having the trial of a diversity case in a forum that is at home with the law." *Ibid.* (internal quotation marks omitted). The Court must also give some weight to the plaintiffs' choice of forum. See *Norwood v. Kirkpatrick*, 349 U.S. 29, 32 (1955).

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First, the plaintiff's choice of forum merits no weight. Rather, as the party defying the forum-selection clause, the plaintiff bears the burden of establishing that transfer to the forum for which the parties bargained is unwarranted. Because plaintiffs are ordinarily allowed to select whatever forum they consider most advantageous (consistent with jurisdictional and venue limitations), we have termed their selection the "plaintiff's venue privilege." *Van Dusen*, 376 U. S., at 635.⁷ But when a plaintiff agrees by contract to bring suit only in a specified forum—presumably in exchange for other binding promises by the defendant—the plaintiff has effectively exercised its "venue privilege" before a dispute arises. Only that initial choice deserves deference, and the plaintiff must bear the burden of showing why the court should not transfer the case to the forum to which the parties agreed.

Second, a court evaluating a defendant's §1404(a) motion to transfer based on a forum-selection clause should not consider arguments about the parties' private interests. When parties agree to a forum-selection clause, they waive the right to challenge the preselected forum as inconvenient or less convenient for themselves or their witnesses, or for their pursuit of the litigation. A court accordingly must deem the private-interest factors to weigh entirely in favor of the preselected forum. As we have explained in a different but "instructive" context, *Stewart*, *supra*, at 23, "[w]hatever 'inconvenience' [the parties] would suffer by being forced to litigate in the contractual forum as [they] agreed to do was clearly foreseeable at the time of contracting." *The Bremen v. Zapata Off-Shore Co.*, 407 U. S. 1, 17–18 (1972); see also *Stewart*.

⁷We note that this "privilege" exists within the confines of statutory limitations, and "[i]n most instances, the purpose of statutorily specified venue is to protect the *defendant* against the risk that a plaintiff will select an unfair or inconvenient place of trial." *Leroy v. Great Western United Corp.*, 443 U. S. 173, 183–184 (1979).

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supra, at 33 (KENNEDY, J., concurring) (stating that *Bremen's* "reasoning applies with much force to federal courts sitting in diversity").

As a consequence, a district court may consider arguments about public-interest factors only. See n. 6, *supra*. Because those factors will rarely defeat a transfer motion, the practical result is that forum-selection clauses should control except in unusual cases. Although it is "conceivable in a particular case" that the district court "would refuse to transfer a case notwithstanding the counterweight of a forum-selection clause," *Stewart, supra*, at 30-31, such cases will not be common.

Third, when a party bound by a forum-selection clause flouts its contractual obligation and files suit in a different forum, a §1404(a) transfer of venue will not carry with it the original venue's choice-of-law rules—a factor that in some circumstances may affect public-interest considerations. See *Piper Aircraft Co. v. Reyno*, 454 U.S. 235, 241, n. 6 (1981) (listing a court's familiarity with the "law that must govern the action" as a potential factor). A federal court sitting in diversity ordinarily must follow the choice-of-law rules of the State in which it sits. See *Klaxon Co. v. Stentor Elec. Mfg. Co.*, 313 U.S. 487, 494-496 (1941). However, we previously identified an exception to that principle for §1404(a) transfers, requiring that the state law applicable in the original court also apply in the transferee court. See *Van Dusen*, 376 U.S., at 639. We deemed that exception necessary to prevent "defendants, properly subjected to suit in the transferor State," from "invok[ing] §1404(a) to gain the benefits of the laws of another jurisdiction . . ." *Id.*, at 638; see *Ferens v. John Deere Co.*, 494 U.S. 516, 522 (1990) (extending the *Van Dusen* rule to §1404(a) motions by plaintiffs).

The policies motivating our exception to the *Klaxon* rule for §1404(a) transfers, however, do not support an extension to cases where a defendant's motion is premised on

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enforcement of a valid forum-selection clause. See *Ferens*, *supra*, at 523. To the contrary, those considerations lead us to reject the rule that the law of the court in which the plaintiff inappropriately filed suit should follow the case to the forum contractually selected by the parties. In *Van Dusen*, we were concerned that, through a §1404(a) transfer, a defendant could “defeat the state-law advantages that might accrue from the exercise of [the plaintiff’s] venue privilege.” 376 U.S., at 635. But as discussed above, a plaintiff who files suit in violation of a forum-selection clause enjoys no such “privilege” with respect to its choice of forum, and therefore it is entitled to no concomitant “state-law advantages.” Not only would it be inequitable to allow the plaintiff to fasten its choice of substantive law to the venue transfer, but it would also encourage gamesmanship. Because “§1404(a) should not create or multiply opportunities for forum shopping.” *Ferens*, *supra*, at 523, we will not apply the *Van Dusen* rule when a transfer stems from enforcement of a forum-selection clause: The court in the contractually selected venue should not apply the law of the transferor venue to which the parties waived their right.³

³For the reasons detailed above, see Part II–B, *supra*, the same standards should apply to motions to dismiss for *forum non conveniens* in cases involving valid forum-selection clauses pointing to state or foreign forums. We have noted in contexts unrelated to forum-selection clauses that a defendant “invoking *forum non conveniens* ordinarily bears a heavy burden in opposing the plaintiff’s chosen forum.” *Sinochem Int’l Co. v. Malaysia Int’l Shipping Co.*, 549 U.S. 422, 430 (2007). That is because of the “hars[h] result” of that doctrine: Unlike a §1404(a) motion, a successful motion under *forum non conveniens* requires dismissal of the case. *Norwood*, 349 U.S., at 32. That inconveniences plaintiffs in several respects and even “makes it possible for [plaintiffs] to lose out completely, through the running of the statute of limitations in the forum finally deemed appropriate.” *Id.*, at 31 (internal quotation marks omitted). Such caution is not warranted, however, when the plaintiff has violated a contractual obligation by filing suit in a forum other than the one specified in a valid forum-selection

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When parties have contracted in advance to litigate disputes in a particular forum, courts should not unnecessarily disrupt the parties' settled expectations. A forum-selection clause, after all, may have figured centrally in the parties' negotiations and may have affected how they set monetary and other contractual terms; it may, in fact, have been a critical factor in their agreement to do business together in the first place. In all but the most unusual cases, therefore, "the interest of justice" is served by holding parties to their bargain.

B

The District Court's application of §1404(a) in this case did not comport with these principles. The District Court improperly placed the burden on Atlantic Marine to prove that transfer to the parties' contractually preselected forum was appropriate. As the party acting in violation of the forum-selection clause, J-Crew must bear the burden of showing that public-interest factors overwhelmingly disfavor a transfer.

The District Court also erred in giving weight to arguments about the parties' private interests, given that all private interests, as expressed in the forum-selection clause, weigh in favor of the transfer. The District Court stated that the private-interest factors "militat[e] against a transfer to Virginia" because "compulsory process will not be available for the majority of J-Crew's witnesses" and there will be "significant expense for those willing witnesses." 2012 WL 8499879, *6-*7; see 701 F.3d, at 743 (noting District Court's "concer[n] with J-Crew's ability to secure witnesses for trial"). But when J-Crew entered into a contract to litigate all disputes in Virginia, it knew that a distant forum might hinder its ability to call certain witnesses and might impose other burdens on

clause. In such a case, dismissal would work no injustice on the plaintiff.

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its litigation efforts. It nevertheless promised to resolve its disputes in Virginia, and the District Court should not have given any weight to J-Crew's current claims of inconvenience.

The District Court also held that the public-interest factors weighed in favor of keeping the case in Texas because Texas contract law is more familiar to federal judges in Texas than to their federal colleagues in Virginia. That ruling, however, rested in part on the District Court's belief that the federal court sitting in Virginia would have been required to apply Texas' choice-of-law rules, which in this case pointed to Texas contract law. See 2012 WL 8499879, *8 (citing *Van Dusen*, *supra*, at 639). But for the reasons we have explained, the transferee court would apply Virginia choice-of-law rules. It is true that even these Virginia rules may point to the contract law of Texas, as the State in which the contract was formed. But at minimum, the fact that the Virginia court will not be required to apply Texas choice-of-law rules reduces whatever weight the District Court might have given to the public-interest factor that looks to the familiarity of the transferee court with the applicable law. And, in any event, federal judges routinely apply the law of a State other than the State in which they sit. We are not aware of any exceptionally arcane features of Texas contract law that are likely to defy comprehension by a federal judge sitting in Virginia.

* * *

We reverse the judgment of the Court of Appeals for the Fifth Circuit. Although no public-interest factors that might support the denial of Atlantic Marine's motion to transfer are apparent on the record before us, we remand the case for the courts below to decide that question.

It is so ordered.

102 S.Ct. 252
Supreme Court of the United States
PIPER AIRCRAFT COMPANY, Petitioner,

v.

Gaynell REYNO, Personal Representative of the Estate of William Fehilly, et al.
HARTZELL PROPELLER, INC., Petitioner,

v.

Gaynell REYNO, Personal Representative of the Estate of William Fehilly, et al.
Nos. 80-848, 80-883.

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Argued Oct. 14, 1981.

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Decided Dec. 8, 1981.

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Rehearing Denied Jan. 25, 1982.

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See 455 U.S. 928, 102 S.Ct. 1296.

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Justice MARSHALL delivered the opinion of the Court.

These cases arise out of an air crash that took place in Scotland. Respondent, acting as representative of the estates of several Scottish citizens killed in the accident, brought wrongful-death actions against petitioners that were ultimately transferred to the United States District Court for the Middle District of Pennsylvania. Petitioners moved to dismiss on the ground of *forum non conveniens*. After noting that an alternative forum existed in Scotland, the District Court granted their motions. 479 F.Supp. 727 (1979). The United States Court of Appeals for the Third Circuit reversed. 630 F.2d 149 (1980). The Court of Appeals based its decision, at least in part, on the ground that dismissal is automatically barred where the law of the alternative forum is less favorable to the plaintiff than the law of the forum chosen by the plaintiff. Because we conclude that the possibility of an unfavorable change in law should not, by itself, bar dismissal, and because we conclude that the District Court did not otherwise abuse its discretion, we reverse.

A

In July 1976, a small commercial aircraft crashed in the Scottish highlands during the course of a charter flight from *239 Blackpool to Perth. The pilot and five passengers were killed instantly. The decedents were all Scottish subjects and residents, as are their heirs and next of kin. There were no eyewitnesses to the accident. At the time of the crash the plane was subject to Scottish air traffic control.

The aircraft, a twin-engine Piper Aztec, was manufactured in Pennsylvania by petitioner Piper Aircraft Co. (Piper). The propellers were manufactured in Ohio by petitioner Hartzell Propeller, Inc. (Hartzell). At the time of the crash the aircraft was registered in Great Britain and was owned and maintained by Air Navigation and Trading Co., Ltd. (Air Navigation). It was operated by McDonald Aviation, Ltd. (McDonald), a Scottish air taxi service. Both Air Navigation and McDonald were organized in the United Kingdom. The wreckage of the plane is now in a hangar in Farnborough, England.

The British Department of Trade investigated the accident shortly after it occurred. A preliminary report found that the plane crashed after developing a spin, and suggested that mechanical failure in the plane or the propeller was responsible. At Hartzell's request, this report was reviewed by a three-member Review Board, which held a 9-day adversary hearing attended by all interested parties. The Review Board found no evidence of defective equipment and indicated that pilot error may have contributed to the accident. The pilot, who had obtained his commercial pilot's license only three months earlier, was flying over high ground at an altitude considerably lower than the minimum height required by his company's operations manual.

In July 1977, a California probate court appointed respondent Gaynell Reyno administratrix of the estates of the five passengers. Reyno is not related to and does not know any of the decedents or their survivors; she was a legal secretary to the attorney who filed this lawsuit. Several days after her appointment, Reyno commenced separate wrongful-death *240 actions against Piper and Hartzell in the Superior Court of California, claiming negligence and strict liability.¹ Air Navigation, McDonald, and the estate of the pilot are not parties to this litigation. The survivors of the five passengers whose estates are represented **258 by Reyno filed a separate action in the United Kingdom against Air Navigation, McDonald, and the pilot's estate.² Reyno candidly admits that the action against Piper and Hartzell was filed in the United States because its laws regarding liability, capacity to sue, and damages are more favorable to her position than are those of Scotland. Scottish law does not recognize strict liability in tort. Moreover, it permits wrongful-death actions only when brought by a decedent's relatives. The relatives may sue only for "loss of support and society."³

On petitioners' motion, the suit was removed to the United States District Court for the Central District of California. Piper then moved for transfer to the United States District Court for the Middle District of Pennsylvania, pursuant to 28 U.S.C. § 1404(a).⁴ Hartzell moved to dismiss for lack of personal jurisdiction, or in the alternative, to transfer.⁵ In December 1977, the District Court quashed service on *241 Hartzell and transferred the case to the Middle District of Pennsylvania. Respondent then properly served process on Hartzell.

B

In May 1978, after the suit had been transferred, both Hartzell and Piper moved to dismiss the action on the ground of *forum non conveniens*. The District Court granted these motions in October 1979. It relied on the balancing test set forth by this Court in *Gulf Oil Corp. v. Gilbert*, 330 U.S. 501, 67 S.Ct. 839, 91 L.Ed. 1055 (1947), and its companion case, *Koster v. Lumbermens Mut. Cas. Co.*, 330 U.S. 518, 67 S.Ct. 828, 91 L.Ed. 1067 (1947). In those decisions, the Court stated that a plaintiff's choice of forum should rarely be disturbed. However, when an alternative forum has jurisdiction to hear the case, and when trial in the chosen forum would "establish ... oppressiveness and vexation to a defendant ... out of all proportion to plaintiff's convenience," or when the "chosen forum [is] inappropriate because of considerations affecting the court's own administrative and legal problems," the court may, in the exercise of its sound discretion, dismiss the case. *Koster, supra*, at 524, 67 S.Ct., at 831-832. To guide trial court discretion, the Court provided a list of "private interest factors" affecting the convenience of the litigants, and a list of "public interest factors" affecting the convenience of the forum. *Gilbert, supra*, 330 U.S. at 508-509, 67 S.Ct., at 843.⁶

After describing our decisions in *Gilbert* and *Koster*, the District Court analyzed the facts of these cases. It began by observing that an alternative forum existed in **259 Scotland; Piper and Hartzell had agreed to submit to the jurisdiction of the Scottish courts and to waive any statute of limitations defense that might be available. It then stated that plaintiff's choice of forum was entitled to little weight. The court recognized that a plaintiff's choice ordinarily deserves substantial deference. It noted, however, that Reyno "is a representative of foreign citizens and residents seeking a forum in the United States because of the more liberal rules concerning products liability law," and that "the courts have been less solicitous when the plaintiff is not an American citizen or resident, and particularly when the foreign citizens seek to benefit from the more liberal tort rules provided for the protection of citizens and residents of the United States." 479 F.Supp., at 731.

The District Court next examined several factors relating to the private interests of the litigants, and determined that these factors strongly pointed towards Scotland as the appropriate forum. Although evidence concerning the design, manufacture, and testing of

the plane and propeller is located in the United States, the connections with Scotland are otherwise “overwhelming.” *Id.*, at 732. The real parties in interest are citizens of Scotland, as were all the decedents. Witnesses who could testify regarding the maintenance of the aircraft, the training of the pilot, and the investigation of the accident—all essential to the defense—are in Great Britain. Moreover, all witnesses to damages are located in Scotland. Trial would be aided by familiarity with Scottish topography, and by easy access to the wreckage.

The District Court reasoned that because crucial witnesses and evidence were beyond the reach of compulsory process, and because the defendants would not be able to implead potential Scottish third-party defendants, it would be “unfair to make Piper and Hartzell proceed to trial in this forum.” *243 *Id.*, at 733. The survivors had brought separate actions in Scotland against the pilot, McDonald, and Air Navigation. “[I]t would be fairer to all parties and less costly if the entire case was presented to one jury with available testimony from all relevant witnesses.” *Ibid.* Although the court recognized that if trial were held in the United States, Piper and Hartzell could file indemnity or contribution actions against the Scottish defendants, it believed that there was a significant risk of inconsistent verdicts.⁷

The District Court concluded that the relevant public interests also pointed strongly towards dismissal. The court determined that Pennsylvania law would apply to Piper and Scottish law to Hartzell if the case were tried in the Middle District of Pennsylvania.⁸ As a result, “trial in this forum would be hopelessly complex and confusing for a jury.” *Id.*, at 734. In addition, the court noted that it was unfamiliar with Scottish law and thus would have to rely upon experts from that country. The court also found that the trial would be enormously costly and time-consuming; **260 that it would be unfair to burden citizens with jury duty when the Middle District *244 of Pennsylvania has little connection with the controversy; and that Scotland has a substantial interest in the outcome of the litigation.

In opposing the motions to dismiss, respondent contended that dismissal would be unfair because Scottish law was less favorable. The District Court explicitly rejected this claim. It reasoned that the possibility that dismissal might lead to an unfavorable change in the law did not deserve significant weight; any deficiency in the foreign law was a “matter to be dealt with in the foreign forum.” *Id.*, at 738.

C

On appeal, the United States Court of Appeals for the Third Circuit reversed and remanded for trial. The decision to reverse appears to be based on two alternative grounds. First, the Court held that the District Court abused its discretion in conducting

the *Gilbert* analysis. Second, the Court held that dismissal is never appropriate where the law of the alternative forum is less favorable to the plaintiff.

The Court of Appeals began its review of the District Court's *Gilbert* analysis by noting that the plaintiff's choice of forum deserved substantial weight, even though the real parties in interest are nonresidents. It then rejected the District Court's balancing of the private interests. It found that Piper and Hartzell had failed adequately to support their claim that key witnesses would be unavailable if trial were held in the United States: they had never specified the witnesses they would call and the testimony these witnesses would provide. The Court of Appeals gave little weight to the fact that Piper and Hartzell would not be able to implead potential Scottish third-party defendants, reasoning that this difficulty would be "burdensome" but not "unfair," 639 F.2d, at 162.⁹ Finally, the court stated that resolution of the suit *245 would not be significantly aided by familiarity with Scottish topography, or by viewing the wreckage.

The Court of Appeals also rejected the District Court's analysis of the public interest factors. It found that the District Court gave undue emphasis to the application of Scottish law: " 'the mere fact that the court is called upon to determine and apply foreign law does not present a legal problem of the sort which would justify the dismissal of a case otherwise properly before the court.' " *Id.*, at 163 (quoting *Hoffman v. Goberman*, 420 F.2d 427 (CA3 1970)). In any event, it believed that Scottish law need not be applied. After conducting its own choice-of-law analysis, the Court of Appeals determined that American law would govern the actions against both Piper and Hartzell.¹⁰ The same choice-of-law analysis apparently led it to conclude that Pennsylvania and Ohio, rather than Scotland, are the jurisdictions with the greatest policy interests in the dispute, and that all other public interest factors favored trial in the United States.¹¹

In any event, it appears that the Court of Appeals would have reversed even if the District Court had properly balanced the public and private interests. The court stated:

"[I]t is apparent that the dismissal would work a change in the applicable law so that the plaintiff's strict liability claim would be eliminated from the case. But ... a dismissal for forum non conveniens, like a statutory transfer, 'should not, despite its convenience, result in a change in the applicable law.' Only when American law is not applicable, or when the foreign jurisdiction would, as a matter of its own choice of law, give the plaintiff the benefit of the claim to which she is entitled here, would dismissal be justified." 630 F.2d, at 163-164 (footnote omitted) (quoting *DeMateos v. Texaco, Inc.*, 562 F.2d 895, 899 (CA3 1977), cert. denied, 435 U.S. 904, 98 S.Ct. 1449, 55 L.Ed.2d 494 (1978)).

In other words, the court decided that dismissal is automatically barred if it would lead to a change in the applicable law unfavorable to the plaintiff.

We granted certiorari in these cases to consider the questions they raise concerning the proper application of the doctrine of *forum non conveniens*. 450 U.S. 909, 101 S.Ct. 1346, 67 L.Ed.2d 333 (1981).¹²

II

The Court of Appeals erred in holding that plaintiffs may defeat a motion to dismiss on the ground of *forum non conveniens* merely by showing that the substantive law that would be applied in the alternative forum is less favorable to the plaintiffs than that of the present forum. The possibility of a change in substantive law should ordinarily not be given conclusive or even substantial weight in the *forum non conveniens* inquiry.

We expressly rejected the position adopted by the Court of Appeals in our decision in *Canada Malting Co. v. Paterson Steamships, Ltd.*, 285 U.S. 413, 52 S.Ct. 413, 76 L.Ed. 837 (1932). That case arose out of a collision between two vessels in American waters. The Canadian owners of cargo lost in the accident sued the Canadian owners of one of the vessels in Federal District Court. The cargo owners chose an American court in large part because the relevant American liability rules were more favorable than the Canadian rules. The District Court dismissed on grounds of *forum non conveniens*. The plaintiffs argued **262 that dismissal was inappropriate because Canadian laws were less favorable to them. This Court nonetheless affirmed:

“We have no occasion to enquire by what law the rights of the parties are governed, as we are of the opinion *248 that, under any view of that question, it lay within the discretion of the District Court to decline to assume jurisdiction over the controversy.... ‘[T]he court will not take cognizance of the case if justice would be as well done by remitting the parties to their home forum.’ ” *Id.*, at 419–420, 52 S.Ct., at 414, quoting *Charter Shipping Co. v. Bowring, Jones & Tidy*, 281 U.S. 515, 517, 50 S.Ct. 400, 414, 74 L.Ed. 1008 (1930).

The Court further stated that “[t]here was no basis for the contention that the District Court abused its discretion.” 285 U.S., at 423, 52 S.Ct., at 415–16.

It is true that *Canada Malting* was decided before *Gilbert*, and that the doctrine of *forum non conveniens* was not fully crystallized until our decision in that case.¹³ However, *Gilbert* in no way affects the validity of *Canada Malting*. Indeed, *249 by holding that the central focus of the *forum non conveniens* inquiry is convenience, *Gilbert* implicitly recognized that dismissal may not be barred solely because of the possibility of an

unfavorable change in law.¹⁴ Under *Gilbert*, dismissal will ordinarily be appropriate where trial in the plaintiff's chosen forum imposes a heavy burden on the defendant or the court, and where the plaintiff is unable to offer any specific reasons of convenience supporting his choice.¹⁵ If substantial weight were given to the possibility of an unfavorable change in law, however, dismissal might be barred even where trial in the chosen forum was plainly inconvenient.

The Court of Appeals' decision is inconsistent with this Court's earlier *forum non conveniens* decisions in another respect. Those decisions have repeatedly emphasized the need to retain flexibility. In *Gilbert*, the Court refused to identify specific circumstances "which will justify or require either grant or denial of remedy." 330 U.S., at 508, 67 S.Ct., at 843. Similarly, in *Koster*, the Court rejected the contention that where a trial would involve inquiry into the internal affairs of a foreign corporation, dismissal was always appropriate. **263 "That is one, but only one, factor which may show convenience." 330 U.S., at 527, 67 S.Ct., at 833. And in *Williams v. Green Bay & Western R. Co.*, 326 U.S. 549, 557, 66 S.Ct. 284, 288, 90 L.Ed. 311 (1946), we stated that we would not lay down a rigid rule to govern discretion, and that "[e]ach case turns on its facts." If central emphasis were *250 placed on any one factor, the *forum non conveniens* doctrine would lose much of the very flexibility that makes it so valuable.

In fact, if conclusive or substantial weight were given to the possibility of a change in law, the *forum non conveniens* doctrine would become virtually useless. Jurisdiction and venue requirements are often easily satisfied. As a result, many plaintiffs are able to choose from among several forums. Ordinarily, these plaintiffs will select that forum whose choice-of-law rules are most advantageous. Thus, if the possibility of an unfavorable change in substantive law is given substantial weight in the *forum non conveniens* inquiry, dismissal would rarely be proper.

Except for the court below, every Federal Court of Appeals that has considered this question after *Gilbert* has held that dismissal on grounds of *forum non conveniens* may be granted even though the law applicable in the alternative forum is less favorable to the plaintiff's chance of recovery. See, e. g., *Pain v. United Technologies Corp.*, 205 U.S.App.D.C. 229, 248-249, 637 F.2d 775, 794-795 (1980); *Fitzgerald v. Texaco, Inc.*, 521 F.2d 448, 453 (CA2 1975), cert. denied, 423 U.S. 1052, 96 S.Ct. 781, 46 L.Ed.2d 641 (1976); *Anastasiadis v. S.S. Little John*, 346 F.2d 281, 283 (CA5 1965), cert. denied, 384 U.S. 920, 86 S.Ct. 1368, 16 L.Ed.2d 440 (1966).¹⁶ Several courts have relied expressly on *Canada Malting* to hold that the possibility of an unfavorable change of law should not, by itself, bar dismissal. See *251 *Fitzgerald v. Texaco, Inc.*, *supra*; *Anglo-American Grain Co. v. The S/T Mina D'Amico*, 169 F.Supp. 908 (ED Va.1959).

The Court of Appeals' approach is not only inconsistent with the purpose of the *forum non conveniens* doctrine, but also poses substantial practical problems. If the possibility of a change in law were given substantial weight, deciding motions to dismiss on the ground of *forum non conveniens* would become quite difficult. Choice-of-law analysis would become extremely important, and the courts would frequently be required to interpret the law of foreign jurisdictions. First, the trial court would have to determine what law would apply if the case were tried in the chosen forum, and what law would apply if the case were tried in the alternative forum. It would then have to compare the rights, remedies, and procedures available under the law that would be applied in each forum. Dismissal would be appropriate only if the court concluded that the law applied by the alternative forum is as favorable to the plaintiff as that of the chosen forum. The doctrine of *forum non conveniens*, however, is designed in part to help courts avoid conducting complex exercises in comparative law. As we stated in *Gilbert*, the public interest factors point towards dismissal where the court would be required to "untangle problems in conflict of laws, and in law foreign to itself." 330 U.S., at 509, 67 S.Ct., at 843.

Upholding the decision of the Court of Appeals would result in other practical problems. At least where the foreign plaintiff named an American manufacturer **264 as defendant,¹⁷ a court could not dismiss the case on grounds of *forum non* *252 *conveniens* where dismissal might lead to an unfavorable change in law. The American courts, which are already extremely attractive to foreign plaintiffs,¹⁸ would become even more attractive. The flow of litigation into the United States would increase and further congest already crowded courts.¹⁹

The Court of Appeals based its decision, at least in part, on an analogy between dismissals on grounds of *forum non conveniens* and transfers between federal courts pursuant to § 1404(a). In *Van Dusen v. Barrack*, 376 U.S. 612, 84 S.Ct. 805, 11 L.Ed.2d 945 (1964), this Court ruled that a § 1404(a) transfer should not result in a change in the applicable law. Relying on dictum in an earlier Third Circuit opinion interpreting *Van Dusen*, the court below held that that principle is also applicable to a dismissal on *forum non conveniens* grounds. 630 F.2d, at 164, and n. 51 (citing *DeMateos v. Texaco, Inc.*, 562 F.2d, at 899). However, § 1404(a) transfers are different than dismissals on the ground of *forum non conveniens*.

Congress enacted § 1404(a) to permit change of venue between federal courts. Although the statute was drafted in accordance with the doctrine of *forum non conveniens*, see Revisor's Note, H.R.Rep. No. 308, 80th Cong., 1st Sess., A132 (1947); H.R.Rep. No. 2646, 79th Cong., 2d Sess., A127 (1946), it was intended to be a revision rather than a codification of the common law. **265 *Norwood v. Kirkpatrick*, 349 U.S. 29, 75 S.Ct.

544, 99 L.Ed. 789 (1955). District courts were given more discretion to transfer under § 1404(a) than they had to dismiss on grounds of *forum non conveniens*. *Id.*, at 31–32, 75 S.Ct., at 546.

The reasoning employed in *Van Dusen v. Barrack* is simply inapplicable to dismissals on grounds of *forum non conveniens*. That case did not discuss the common-law doctrine. Rather, it focused on “the construction and application” of § 1404(a). 376 U.S., at 613, 84 S.Ct., at 807–08.²⁰ Emphasizing the remedial *254 purpose of the statute, *Barrack* concluded that Congress could not have intended a transfer to be accompanied by a change in law. *Id.*, at 622, 84 S.Ct., at 812. The statute was designed as a “federal housekeeping measure,” allowing easy change of venue within a unified federal system. *Id.*, at 613, 84 S.Ct., at 807–08. The Court feared that if a change in venue were accompanied by a change in law, forum-shopping parties would take unfair advantage of the relaxed standards for transfer. The rule was necessary to ensure the just and efficient operation of the statute.²¹

We do not hold that the possibility of an unfavorable change in law should *never* be a relevant consideration in a *forum non conveniens* inquiry. Of course, if the remedy provided by the alternative forum is so clearly inadequate or unsatisfactory that it is no remedy at all, the unfavorable change in law may be given substantial weight; the district court may conclude that dismissal would not be in the interests of justice.²² In these cases, however, the remedies that *255 would be provided by the Scottish courts do not fall within this category. Although the relatives of the decedents may not be able to rely on a strict liability theory, and although their potential damages award may be smaller, there is no danger that they will be deprived of any remedy or treated unfairly.

III

The Court of Appeals also erred in rejecting the District Court’s *Gilbert* analysis. The Court of Appeals stated that more weight should have been given to the plaintiff’s choice of forum, and criticized the District Court’s analysis of the private and public interests. However, the District Court’s decision regarding the deference due plaintiff’s choice of forum was appropriate. Furthermore, we do not believe that the District Court abused its discretion in weighing the private and public interests.

A

The District Court acknowledged that there is ordinarily a strong presumption in **266 favor of the plaintiff’s choice of forum, which may be overcome only when the private and public interest factors clearly point towards trial in the alternative forum. It held,

however, that the presumption applies with less force when the plaintiff or real parties in interest are foreign.

The District Court's distinction between resident or citizen plaintiffs and foreign plaintiffs is fully justified. In *Koster*, the Court indicated that a plaintiff's choice of forum is entitled to greater deference when the plaintiff has chosen the home forum. 330 U.S., at 524, 67 S.Ct., at 831-832.²³ When the home forum has *256 been chosen, it is reasonable to assume that this choice is convenient. When the plaintiff is foreign, however, this assumption is much less reasonable. Because the central purpose of any *forum non conveniens* inquiry is to ensure that the trial is convenient, a foreign plaintiff's choice deserves less deference.²⁴

B

The *forum non conveniens* determination is committed to the sound discretion of the trial court. It may be reversed only when there has been a clear abuse of discretion; where the court has considered all relevant public and private interest factors, and where its balancing of these factors is reasonable, its decision deserves substantial deference. *Gilbert*, 330 U.S., at 511-512, 67 S.Ct., at 844-845; *Koster*, 330 U.S., at 531, 67 S.Ct., at 835. Here, the Court of Appeals expressly acknowledged that the standard of review was one of abuse of discretion. In examining the District Court's analysis of the public and private interests, however, the Court of Appeals seems to have lost sight of this rule, **267 and substituted its own judgment for that of the District Court.

(1)

In analyzing the private interest factors, the District Court stated that the connections with Scotland are "overwhelming." 479 F.Supp., at 732. This characterization may be somewhat exaggerated. Particularly with respect to the question of relative ease of access to sources of proof, the private interests point in both directions. As respondent emphasizes, records concerning the design, manufacture, and testing of the propeller and plane are located in the United States. She would have greater access to sources of proof relevant to her strict liability and negligence theories if trial were held here.²⁵ However, the District Court did not act *258 unreasonably in concluding that fewer evidentiary problems would be posed if the trial were held in Scotland. A large proportion of the relevant evidence is located in Great Britain.

The Court of Appeals found that the problems of proof could not be given any weight because Piper and Hartzell failed to describe with specificity the evidence they would not be able to obtain if trial were held in the United States. It suggested that defendants seeking *forum non conveniens* dismissal must submit affidavits identifying the witnesses

they would call and the testimony these witnesses would provide if the trial were held in the alternative forum. Such detail is not necessary.²⁶ Piper and Hartzell have moved for dismissal precisely because many crucial witnesses are located beyond the reach of compulsory process, and thus are difficult to identify or interview. Requiring extensive investigation would defeat the purpose of their motion. Of course, defendants must provide enough information to enable the District Court to balance the parties' interests. Our examination of the record convinces us that sufficient information was *259 provided here. Both Piper and Hartzell submitted affidavits describing the evidentiary problems they would face if the trial were held in the United States.²⁷

The District Court correctly concluded that the problems posed by the inability to implead potential third-party defendants clearly supported holding the trial in Scotland. Joinder of the pilot's estate, Air Navigation, and McDonald is crucial to the presentation of petitioners' defense. If Piper and Hartzell can show that the accident was caused not by a design defect, but rather by the negligence of the pilot, the plane's owners, or the charter company, they will be relieved of all liability. It is **268 true, of course, that if Hartzell and Piper were found liable after a trial in the United States, they could institute an action for indemnity or contribution against these parties in Scotland. It would be far more convenient, however, to resolve all claims in one trial. The Court of Appeals rejected this argument. Forcing petitioners to rely on actions for indemnity or contributions would be "burdensome" but not "unfair." 630 F.2d, at 162. Finding that trial in the plaintiff's chosen forum would be burdensome, however, is sufficient to support dismissal on grounds of *forum non conveniens*.²⁸

(2)

The District Court's review of the factors relating to the public interest was also reasonable. On the basis of its *260 choice-of-law analysis, it concluded that if the case were tried in the Middle District of Pennsylvania, Pennsylvania law would apply to Piper and Scottish law to Hartzell. It stated that a trial involving two sets of laws would be confusing to the jury. It also noted its own lack of familiarity with Scottish law. Consideration of these problems was clearly appropriate under *Gilbert* ; in that case we explicitly held that the need to apply foreign law pointed towards dismissal.²⁹ The Court of Appeals found that the District Court's choice-of-law analysis was incorrect, and that American law would apply to both Hartzell and Piper. Thus, lack of familiarity with foreign law would not be a problem. Even if the Court of Appeals' conclusion is correct, however, all other public interest factors favored trial in Scotland.

Scotland has a very strong interest in this litigation. The accident occurred in its airspace. All of the decedents were Scottish. Apart from Piper and Hartzell, all potential

plaintiffs and defendants are either Scottish or English. As we stated in *Gilbert*, there is “a local interest in having localized controversies decided at home.” 330 U.S., at 509, 67 S.Ct., at 843. Respondent argues that American citizens have an interest in ensuring that American manufacturers are deterred from producing defective products, and that additional deterrence might be obtained if Piper and Hartzell were tried in the United States, where they could be sued on the basis of both negligence and strict liability. However, the incremental deterrence that would be gained if this trial were held in an *261 American court is likely to be insignificant. The American interest in this accident is simply not sufficient to justify the enormous commitment of judicial time and resources that would inevitably be required if the case were to be tried here.

IV

The Court of Appeals erred in holding that the possibility of an unfavorable change in law bars dismissal on the ground of *forum non conveniens*. It also erred in rejecting the District Court’s *Gilbert* analysis. The District Court properly decided that the presumption in favor of the respondent’s forum choice applied with less than maximum force because the real parties in interest are foreign. It did not act unreasonably in deciding that the private interests pointed towards trial in Scotland. Nor did it act unreasonably in deciding that the public interests favored trial in Scotland. **269 Thus, the judgment of the Court of Appeals is

Reversed.

- ⁶ The factors pertaining to the private interests of the litigants included the “relative ease of access to sources of proof; availability of compulsory process for attendance of unwilling, and the cost of obtaining attendance of willing, witnesses; possibility of view of premises, if view would be appropriate to the action; and all other practical problems that make trial of a case easy, expeditious and inexpensive.” *Gilbert*, 330 U.S., at 508, 67 S.Ct., at 843. The public factors bearing on the question included the administrative difficulties flowing from court congestion; the “local interest in having localized controversies decided at home”; the interest in having the trial of a diversity case in a forum that is at home with the law that must govern the action; the avoidance of unnecessary problems in conflict of laws, or in the application of foreign law; and the unfairness of burdening citizens in an unrelated forum with jury duty. *Id.*, at 509, 67 S.Ct., at 843.

- ⁸ Under *Klaxon v. Stentor Electric Mfg. Co.*, 313 U.S. 487, 61 S.Ct. 1020, 85 L.Ed. 1477 (1941), a court ordinarily must apply the choice-of-law rules of the State in which it sits. However, where a case is transferred pursuant to 28 U.S.C. § 1404(a), it must apply the choice-of-law rules of the State from which the case was transferred. *Van Dusen v. Barrack*, 376 U.S. 612, 84 S.Ct. 805, 11 L.Ed.2d 945 (1946). Relying on these two cases, the District Court concluded that California choice-of-law rules would apply to Piper, and Pennsylvania choice-of-law rules would apply to Hartzell. It further concluded that California applied a “governmental interests” analysis in resolving choice-of-law problems, and that Pennsylvania employed a “significant contacts” analysis. The court used the “governmental interests” analysis to determine that Pennsylvania liability rules would apply to Piper, and the “significant contacts” analysis to determine that Scottish liability rules would apply to Hartzell.

The Court of Appeals agreed with the District Court that California choice-of-law rules applied to Piper, and that Pennsylvania choice-of-law rules applied to Hartzell, see n. 8, *supra*. It did not agree, however, that California used a “governmental interests” analysis and that Pennsylvania used a “significant contacts” analysis. Rather, it believed that both jurisdictions employed the “false conflicts” test. Applying this test, it concluded that Ohio and Pennsylvania had a greater policy interest in the dispute than Scotland, and that American law would apply to both Piper and Hartzell.

- ¹⁹ In holding that the possibility of a change in law unfavorable to the plaintiff should not be given substantial weight, we also necessarily hold that the possibility of a change in law favorable to defendant should not be considered. Respondent suggests that Piper and Hartzell filed the motion to dismiss, not simply because trial in the United States would be inconvenient, but also because they believe the laws of Scotland are more favorable. She argues that this should be taken into account in the analysis of the private interests. We recognize, of course, that Piper and Hartzell may be engaged in reverse forum-shopping. However, this possibility ordinarily should not enter into a trial court’s analysis of the private interests. If the defendant is able to overcome the presumption in favor of plaintiff by showing that trial in the chosen forum would be unnecessarily burdensome, dismissal is appropriate—regardless of the fact that defendant may also be motivated by a desire to obtain a more favorable forum. Cf. *Kloeckner Reederei und Kohlenhandel v. A/S Hakedal*, 210 F.2d 754, 757 (CA2) (defendant not entitled to dismissal on grounds of *forum non conveniens* solely because the law of the original forum is less favorable to him than the law of the alternative forum), cert. dism’d by stipulation,

348 U.S. 801, 75 S.Ct. 17, 99 L.Ed. 633 (1954).

- ²² At the outset of any *forum non conveniens* inquiry, the court must determine whether there exists an alternative forum. Ordinarily, this requirement will be satisfied when the defendant is “amenable to process” in the other jurisdiction. *Gilbert*, 330 U.S., at 506–507, 67 S.Ct., at 842. In rare circumstances, however, where the remedy offered by the other forum is clearly unsatisfactory, the other forum may not be an adequate alternative, and the initial requirement may not be satisfied. Thus, for example, dismissal would not be appropriate where the alternative forum does not permit litigation of the subject matter of the dispute. Cf. *Phoenix Canada Oil Co. Ltd. v. Texaco, Inc.*, 78 F.R.D. 445 (Del.1978) (court refuses to dismiss, where alternative forum is Ecuador, it is unclear whether Ecuadorean tribunal will hear the case, and there is no generally codified Ecuadorean legal remedy for the unjust enrichment and tort claims asserted).
- ²⁵ In the future, where similar problems are presented, district courts might dismiss subject to the condition that defendant corporations agree to provide the records relevant to the plaintiff’s claims.

Oral Examination Questions: Forum Non Conveniens

1. Try to articulate how the federal forum non conveniens doctrine might operate as a counterweight to the modern personal jurisdiction test?
2. In *Piper*, why did the federal court in the Middle District of Pennsylvania apply California choice of law rules to determine what substantive law to apply as to Piper and Pennsylvania choice of law rules to determine what substantive law to apply as to Hartzell?
3. Plaintiff, a company that manufactures pencils, is organized under the laws of China and has its operating plants and management office in that country. It bought wood pulp from Defendant, which is incorporated and has its principal place of business in Massachusetts. The sales contract provided that "the laws of China will govern any dispute that might arise between the parties pertaining to this agreement." The contract was negotiated and executed through the internet, though there were a couple of phone calls that were made between a representative of Plaintiff, calling from China, and a representative of Defendant, who spoke on the phone from Massachusetts. Plaintiff has no office or agents in the United States.

Defendant was late in delivering the wood pulp and Plaintiff sued Defendant in the United States District Court for the District of Massachusetts. Defendant has moved to dismiss the action under the doctrine of forum non conveniens, arguing that the case should be heard by a Chinese court. How should the court resolve the motion?

Subject Matter Jurisdiction: Diversity and Alienage Jurisdiction

Discussion Questions and Problems

Subject Matter Jurisdiction, Generally

1. Personal jurisdiction and subject matter jurisdiction are different. Try to articulate what each jurisdictional doctrine entails. And note the ways that they are different.
2. In this course we mostly do not cover the subject matter jurisdiction of state courts, but you should be able to understand the difference between how subject matter jurisdiction is allocated in state court as compared with how it works in federal court.
3. Just as there are constitutional and statutory sources on which a court's personal jurisdiction over a defendant depends, so too are the sources of federal subject matter jurisdiction both constitutional and statutory. In this way, personal and subject matter jurisdiction share an important similarity: in both instances, the constitutional scope of a court's jurisdictional power, whether relating to its personal or subject matter jurisdiction, is not self-executing. Take a look at these two tables:

Diversity Jurisdiction Head of Federal Subject Matter Jurisdiction

U.S. Const: Article III, section 2	"The judicial power shall extend to all cases, in law and equity, ... between citizens of different states. . ."
28 U.S.C. §1332(a)(1)* *First version of this statute enacted in 1789	"The district courts shall have original jurisdiction of all civil actions where the matter in controversy exceeds the sum or value of \$75,000, exclusive of interest and costs, and is between— (1) citizens of different States . . ."
But although the constitutional and statutory language are similar, as we'll discuss, they have not been similarly interpreted by the courts. Consider: P (TX) v. D1 (NY)	

Federal Question Head of Federal Subject Matter Jurisdiction

U.S. Const: Article III, section 2	“The judicial Power shall extend to all cases, in law and equity, arising under this Constitution, the laws of the United States, and treaties made, or which shall be made, under their authority. . .”
28 U.S.C. §1331* *First version of this statute not enacted until 1875	“The district courts shall have original jurisdiction of all civil actions arising under the Constitution, laws, or treaties of the United States.”
But although the constitutional and statutory language are similar, as we’ll discuss, they have not been similarly interpreted by the courts. Consider: P v. D (TX) (TX) —————→ Assume plaintiff asserts a federal law claim to which D has a federal law defense	

4. What do we mean by **exclusive** federal subject matter jurisdiction? And what do we mean by **concurrent** subject matter jurisdiction?

5. For litigants, what are the practical implications of guessing wrong about the existence of federal subject matter jurisdiction?

Diversity Jurisdiction

1. What is the complete diversity requirement and where does it come from? If Congress wanted to allow the federal courts to hear a case with less than complete diversity, could it?

Example: Take a look at 28 U.S.C. §1332(d)(2) (enacted as the “Class Action Fairness Act” in 2005). What is the statute’s diversity requirement? What constitutional provision authorizes Congress to enact this statutory section?

2. Distinguish diversity jurisdiction and alienage jurisdiction by comparing the relevant constitutional and statutory language.

U.S. Constitution: Article III, section 2

Diversity jurisdiction head	“The judicial power shall extend to all cases, in law and equity, ... between citizens of different states. . .”
Alienage jurisdiction head	“The judicial power shall extend to all cases, in law and equity, ... between a state, or the citizens thereof, and foreign states, citizens or subjects.”

Statutory grants of federal subject matter jurisdiction

Diversity jurisdiction 28 U.S.C. §1332(a)(1)	“The district courts shall have original jurisdiction of all civil actions where the matter in controversy exceeds the sum or value of \$75,000, exclusive of interest and costs, and is between— (1) citizens of different States . . .”
Alienage jurisdiction 28 U.S.C. §1332(a)(2)	“The district courts shall have original jurisdiction of all civil actions where the matter in controversy exceeds the sum or value of \$75,000, exclusive of interest and costs, and is between—citizens of a state and citizens or subject of a foreign state . . .”

3. Citizenship of individuals for subject matter jurisdiction is determined by domicile. What do we mean by domicile?

A. Everyone has a domicile—and only has one.

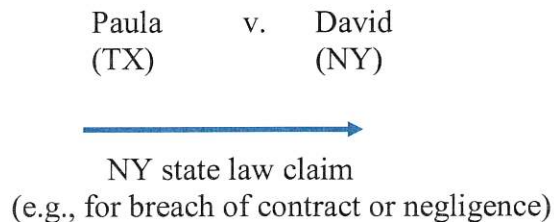
B. Domicile refers to the place where you **actually live** and **intend to stay**. If that isn’t your current residence, then it’s the last place in which you actually lived and intended to stay.

4. To be a “citizen of a state” for purposes of Article III and §1332(a), a natural person must:
- A. be a citizen of the United States; and
 - B. be domiciled in a state in the United States (or a political subdivision, like the District of Columbia or Puerto Rico).

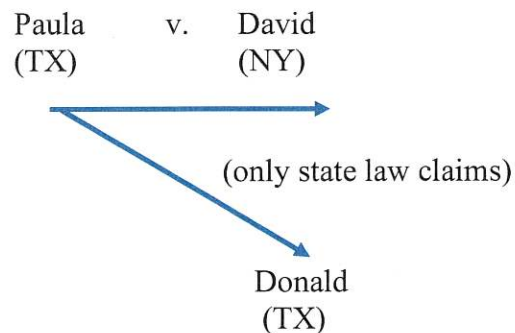
Let’s try some examples.

Comparing constitutional and statutory authority

Example 1: Paula is a U.S. citizen who has lived her entire life in Texas. She wants to bring a lawsuit against David, a lifetime New Yorker (asserting claims only under New York law). Can Paula bring her suit in a U.S. federal court? If so, under what head(s) of jurisdiction can she gain entry for subject matter jurisdiction purposes?

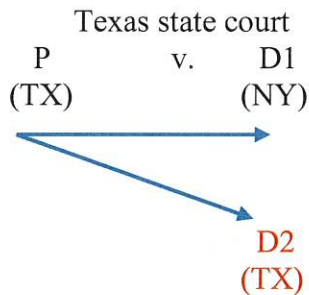


Example 2: Paula (Texas) sues David (NY) and Donald (Texas) for breach of contract. What is the exact reason that she cannot bring this suit in federal court?



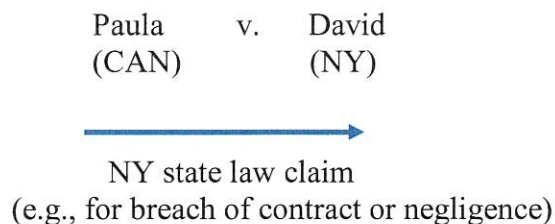
Fraudulent Joinder

Example: P, from Texas, files suit in Texas state court against D1 (NY) and D2 (TX). As we'll study soon, one way that D1 could try to remove this case to federal court is by arguing that D2 was fraudulently joined into the case. "Fraudulent joinder" doesn't need to mean that D1 has to prove P committed fraud in suing D2. It means that D1 must show that D2 is not a proper party in the case.

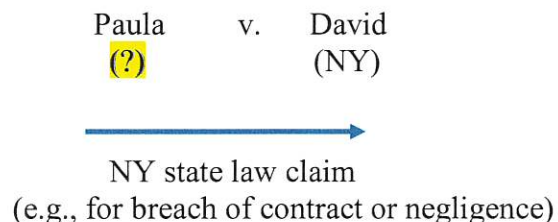


Comparing §1332(a)(1) and (a)(2)

Example 3: Paula is a Canadian citizen, who has lived her entire life in Montreal. She wants to bring a lawsuit against David, a lifetime New Yorker (asserting claims only under New York law). Can Paula bring her suit in a U.S. federal court? If so, under what head(s) of jurisdiction can he gain entry for subject matter jurisdiction purposes?



Example 4: Paula is a U.S. citizen who, until just a few years ago, spent her entire life in Texas. However, in 2012 she moved to Canada where she began work at a new firm. She bought a home in Canada and has lived there continuously since she arrived. In 2018, she applied for and was granted permanent residency in Canada. In 2022, she wants to bring a lawsuit against David who is a lifetime New Yorker (asserting only claims under New York law). Can Paula bring her suit in a U.S. federal court?



Example 5: Paula is a U.S. citizen who, until just a few years ago, spent her entire life in Texas. However, in 2012 she moved to Canada where she began work at a new firm. She bought a home in Canada and has lived there continuously since she arrived. In 2018, she applied for and was granted permanent residency in Canada. In 2022, she wants to bring a lawsuit against David, who is from France (asserting only claims under New York law). Can Paula bring her suit in a U.S. federal court?

Paula	v.	David
(?)		(FR)

—————→

NY state law claim
(e.g., for breach of contract or negligence)

Example: Four people are involved in a car crash. Two of them sue the other two. Here's how it looks. Is there subject matter jurisdiction for this case to be in federal court?

Paula	v.	David
(England)		(France)
Peter		Veronica
(Texas)		(New York)

—————→

State tort law claim

Example: P, from Texas, sues D, who is a French citizen who also has obtained permanent resident status in the United States and is living in Texas.

Peter	v.	David
(Texas)		(?)

—————→

State tort law claim

Example: P is a Nigerian citizen who has obtained permanent resident status in the United States and is living in Texas. P wants to sue D, a French citizen who also has obtained permanent resident status in the United States and is living in New York. If the claim arises under state law, can it be brought in federal court? If not, why not?

Peter v. David
(?) (?)

—————→
State tort law claim

Citizenship of corporations

Example: P, Inc. is incorporated in New York and has its principal place of business in Texas. It sues D, Inc., which is incorporated in Delaware with its principal place of business in New York. Assuming P has only a state law cause of action against D, can P bring its suit in a federal court?

P, Inc. v. D, Inc.
(?) (?)

—————→
state law

Example: P, Inc. is incorporated in Texas and has its principal place of business in Houston, Texas. It sues D, Inc., a Delaware company that has its headquarters in Connecticut, which is also where its top three executives live and work. D's main manufacturing plant is in Pennsylvania, which is also the state in which it employs 95% of its workforce and where it sells 80% of all its product. Assuming P has only a state law cause of action against D, can P bring its suit in a federal court?

P, Inc. v. D, Inc.
(?) (?)

—————→
state law

[Related question: compare the task of identifying a corporation's "principal place of business" for subject matter jurisdiction purposes and the separate inquiry into whether a corporation is subject to personal jurisdiction based on a general jurisdiction theory because it has its principal place of business in the forum.]

Amount in Controversy

So far, we've been focused only on the diversity requirement. However, §1332(a) also has an amount-in-controversy requirement.

A. Could Congress enact a statute that provides for subject matter jurisdiction based on diversity but without imposing a minimum amount-in-controversy requirement? If so, on what authority might Congress enact such a statute?

B. In evaluating whether the AIC requirement has been met, we do not look to what the plaintiff ultimately recovers, as *Mas v. Perry* illustrates.

Example: If a plaintiff sues in federal court for more than \$75,000, but ultimately recovers less than \$75,000, is the judgment subject to being set aside for lack of subject matter jurisdiction?

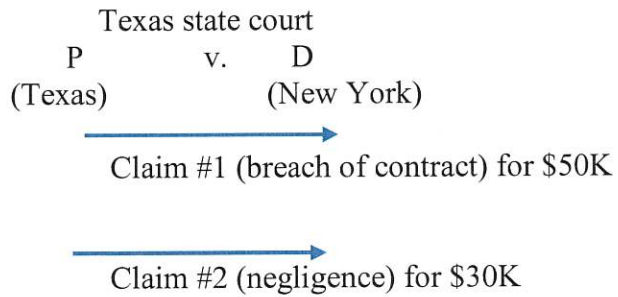
Example: If a plaintiff sues in federal court for more than \$75,000, but ultimately the jury rules entirely in favor of the defendant, rendering a take nothing judgment for the plaintiff. Is that judgment subject to being set aside for lack of subject matter jurisdiction?

C. In evaluating whether the AIC requirement has been met, the standard we use is whether "it appear[s] to be a legal certainty that the claim is really for less than the jurisdictional amount." *St. Paul Mercury Co. v. Red Cab Co.*, 303 U.S. 283 (1938).

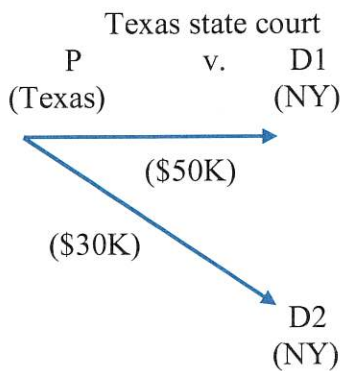
Example: P (Texas) brings suit D (New York) in federal court alleging negligence under Texas law and claiming she had suffered as a result of D's negligence \$20,000 in medical expenses (compensatory damages) and is also entitled to \$100,000 in punitive damages. D moves to dismiss under Rule 12(b)(1) on the basis that under Texas law a plaintiff is not entitled to recover punitive damages for ordinary negligence; only gross negligence will support the recovery of punitive damages. How should the court rule?

D. Aggregation for AIC

Example: If one P has multiple claims against the same D, you aggregate them together.

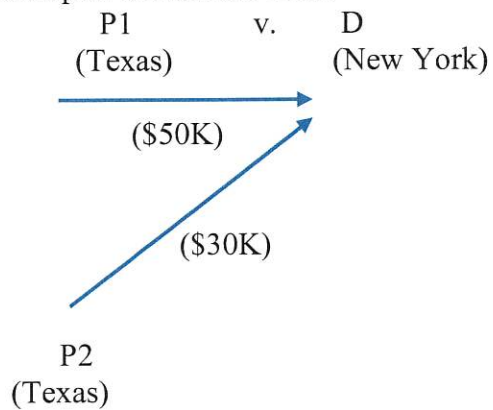


Example: If there are multiple parties, you do not aggregate the claims for AIC.



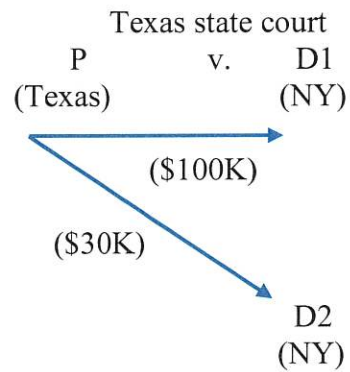
Does not meet AIC requirement

Example: Texas state court



Does not meet AIC requirement

Example:



Claim against D1 does meet AIC requirement.

But what about claim against D2? No original jurisdiction under 1332, but supplemental jurisdiction might allow it. stay tuned.

489 F.2d 1396
United States Court of Appeals, Fifth Circuit.
Jean Paul MAS and Judy Mas, Plaintiffs-Appellees,
v.
Oliver H. PERRY, Defendant-Appellant.
No. 73-3008 Summary Calendar.*

|
Feb. 22, 1974, Rehearing and Rehearing En Banc Denied April 3, 1974.

Opinion

AINSWORTH, Circuit Judge:

This case presents questions pertaining to federal diversity jurisdiction under 28 U.S.C. § 1332, which, pursuant to article III, section II of the Constitution, provides for original jurisdiction in federal district courts of all civil actions that are between, inter alia, citizens of different States or citizens of a State and citizens of foreign states and in which the amount in controversy is more than \$10,000.

Appellees Jean Paul Mas, a citizen of France, and Judy Mas were married at her home in Jackson, Mississippi. Prior to their marriage, Mr. and Mrs. Mas were graduate assistants, pursuing coursework as well as performing teaching duties, for approximately nine months and one year, respectively, at Louisiana State University in Baton Rouge, Louisiana. Shortly after their marriage, they returned to Baton Rouge to resume their duties as graduate assistants at LSU. They remained in Baton Rouge for approximately two more years, after which they moved to Park Ridge, Illinois. At the time of the trial in this case, it was their intention to return to Baton Rouge While Mr. Mas finished his studies for the degree of Doctor of Philosophy. Mr. and Mrs. Mas were undecided as to where they would reside after that.

Upon their return to Baton Rouge after their marriage, appellees rented an apartment from appellant Oliver H. Perry, a citizen of Louisiana. This appeal arises from a final judgment entered on a jury verdict awarding \$5,000 to Mr. Mas and \$15,000 to Mrs. Mas for damages incurred by them as a result of the discovery that their bedroom and bathroom contained 'two-way' mirrors and that they had been watched through them by the appellant during three of the first four months of their marriage.

At the close of the appellees' case at trial, appellant made an oral motion to dismiss for

lack of jurisdiction.¹ The motion was denied by the district court. Before this Court, appellant challenges the final judgment below solely on jurisdictional grounds, contending that appellees failed to prove diversity of citizenship among the parties and that the requisite jurisdictional amount is lacking with respect to Mr. Mas. Finding no merit to these contentions, we affirm. Under section 1332(a)(2), the federal judicial power extends to the claim of Mr. Mas, a citizen of France, against the appellant, a citizen of Louisiana. Since we conclude that Mrs. Mas is a citizen of Mississippi for diversity purposes, the district court also properly had jurisdiction under section 1332(a)(1) of her claim.

It has long been the general rule that complete diversity of parties is required in order that diversity jurisdiction obtain; that is, no party on one side may be a citizen of the same State as any party on the other side. *Strawbridge v. Curtiss*, 7 U.S. (3 Cranch) 267, 2 L.Ed. 435 (1806). As is the case in other areas of federal jurisdiction, the diverse citizenship among adverse parties must be present at the time the complaint is filed. Jurisdiction is unaffected by subsequent changes in the citizenship of the parties. The burden of pleading the diverse citizenship is upon the party invoking federal jurisdiction, and if the diversity jurisdiction is properly challenged, that party also bears the burden of proof.

To be a citizen of a State within the meaning of section 1332, a natural person must be both a citizen of the United States, , and a domiciliary of that State. For diversity purposes, citizenship means domicile; mere residence in the State is not sufficient.

A person's domicile is the place of 'his true, fixed, and permanent home and principal establishment, and to which he has the intention of returning whenever he is absent therefrom' A change of domicile may be effected only by a combination of two elements: (a) taking up residence in a different domicile with (b) the intention to remain there. It is clear that at the time of her marriage, Mrs. Mas was a domiciliary of the State of Mississippi.

Mrs. Mas's Mississippi domicile was disturbed neither by her year in Louisiana prior to her marriage nor as a result of the time she and her husband spent at LSU after their marriage, since for both periods she was a graduate assistant at LSU. Though she testified that after her marriage she had no intention of returning to her parents' home in Mississippi, Mrs. Mas did not effect a change of domicile since she and Mr. Mas were in Louisiana only as students and lacked the requisite intention to remain there. Until she acquires a new domicile, she remains a domiciliary, and thus a citizen, of Mississippi. Appellant also contends that Mr. Mas's claim should have been dismissed for failure to establish the requisite jurisdictional amount for diversity cases of more than \$10,000. In

their complaint Mr. and Mrs. Mas alleged that they had each been damaged in the amount of \$100,000. As we have noted, Mr. Mas ultimately recovered \$5,000.

It is well settled that the amount in controversy is determined by the amount claimed by the plaintiff in good faith. Federal jurisdiction is not lost because a judgment of less than the jurisdictional amount is awarded. That Mr. Mas recovered only \$5,000 is, therefore, not compelling. As the Supreme Court stated in *St. Paul Mercury Indemnity Co. v. Red Cab Co.*, 303 U.S. 283, 288-290, 58 S.Ct. 586, 599-591, 82 L.Ed. 845:

The sum claimed by the plaintiff controls if the claim is apparently made in good faith. It must appear to a legal certainty that the claim is really for less than the jurisdictional amount to justify dismissal. The inability of the plaintiff to recover an amount adequate to give the court jurisdiction does not show his bad faith or oust the jurisdiction . . . His good faith in choosing the federal forum is open to challenge not only by resort to the face of his complaint, but by the facts disclosed at trial, and if from either source it is clear that his claim never could have amounted to the sum necessary to give jurisdiction there is no injustice in dismissing the suit.

Having heard the evidence presented at the trial, the district court concluded that the appellees properly met the requirements of section 1332 with respect to jurisdictional amount. Upon examination of the record in this case, we are also satisfied that the requisite amount was in controversy.

Thus the power of the federal district court to entertain the claims of appellees in this case stands on two separate legs of diversity jurisdiction: a claim by an alien against a State citizen; and an action between citizens of different States. We also note, however, the propriety of having the federal district court entertain a spouse's action against a defendant, where the district court already has jurisdiction over a claim, arising from the same transaction, by the other spouse against the same defendant. See ALI Study of the Division of Jurisdiction Between State and Federal Courts, pt. I, at 9-10. (Official Draft 1965.) In the case before us, such a result is particularly desirable. The claims of Mr. and Mrs. Mas arise from the same operative facts, and there was almost complete interdependence between their claims with respect to the proof required and the issues raised at trial. Thus, since the district court had jurisdiction of Mr. Mas's action, sound judicial administration militates strongly in favor of federal jurisdiction of Mrs. Mas's claim.

Affirmed.

130 S.Ct. 1181
Supreme Court of the United States
The HERTZ CORP., Petitioner,
v.
Melinda FRIEND et al.
No. 08–1107
|
Argued Nov. 10, 2009.
|
Decided Feb. 23, 2010.

BREYER, J., delivered the opinion for a unanimous Court.

Opinion

Justice BREYER delivered the opinion of the Court.

The federal diversity jurisdiction statute provides that “a corporation shall be deemed to be a citizen of any State by which it has been incorporated *and of the State where it has its principal place of business.*” 28 U.S.C. § 1332(c)(1) (emphasis added). We seek here to resolve different interpretations that the Circuits have given this phrase. In doing so, we **1186 place primary weight upon the need for judicial administration of a jurisdictional statute to remain as simple as possible. And we conclude that the phrase “principal place of business” refers to the place where the corporation’s high level officers direct, control, and coordinate the corporation’s activities. Lower federal courts have often metaphorically *81 called that place the corporation’s “nerve center.” See, e.g., *Wisconsin Knife Works v. National Metal Crafters*, 781 F.2d 1280, 1282 (C.A.7 1986); *Scot Typewriter Co. v. Underwood Corp.*, 170 F.Supp. 862, 865 (S.D.N.Y.1959) (Weinfeld, J.). We believe that the “nerve center” will typically be found at a corporation’s headquarters.

I

In September 2007, respondents Melinda Friend and John Nhieu, two California citizens, sued petitioner, the Hertz Corporation, in a California state court. They sought damages for what they claimed were violations of California’s wage and hour laws. App. to Pet. for Cert. 20a. And they requested relief on behalf of a potential class composed of California citizens who had allegedly suffered similar harms.

Hertz filed a notice seeking removal to a federal court. 28 U.S.C. §§ 1332(d)(2), 1453. Hertz claimed that the plaintiffs and the defendant were citizens of different States. §§ 1332(a)(1), (c)(1). Hence, the federal court possessed diversity-of-citizenship jurisdiction. Friend and Nhieu, however, claimed that the Hertz Corporation was a California citizen, like themselves, and that, hence, diversity jurisdiction was lacking.

To support its position, Hertz submitted a declaration by an employee relations manager that sought to show that Hertz's "principal place of business" was in New Jersey, not in California. The declaration stated, among other things, that Hertz operated facilities in 44 States; and that California—which had about 12% of the Nation's population, Pet. for Cert. 8—accounted for 273 of Hertz's 1,606 car rental locations; about 2,300 of its 11,230 full-time employees; about \$811 million of its \$4.371 billion in annual revenue; and about 3.8 million of its approximately 21 million annual transactions, *i.e.*, rentals. The declaration also stated that the "leadership of Hertz and its domestic subsidiaries" is located at Hertz's "corporate headquarters" in Park Ridge, New Jersey; *82 that its "core executive and administrative functions ... are carried out" there and "to a lesser extent" in Oklahoma City, Oklahoma; and that its "major administrative operations ... are found" at those two locations. App. to Pet. for Cert. 26a–30a.

The District Court of the Northern District of California accepted Hertz's statement of the facts as undisputed. But it concluded that, given those facts, Hertz was a citizen of California. In reaching this conclusion, the court applied Ninth Circuit precedent, which instructs courts to identify a corporation's "principal place of business" by first determining the amount of a corporation's business activity State by State. If the amount of activity is "significantly larger" or "substantially predominates" in one State, then that State is the corporation's "principal place of business." If there is no such State, then the "principal place of business" is the corporation's " 'nerve center,' " *i.e.*, the place where " 'the majority of its executive and administrative functions are performed.' " *Friend v. Hertz*, No. C-07-5222 MMC, 2008 WL 7071465 (N.D.Cal., Jan. 15, 2008), p. 3 (hereinafter Order); *Tosco Corp. v. Communities for a Better Environment*, 236 F.3d 495, 500–502 (C.A.9 2001) (*per curiam*).

Applying this test, the District Court found that the "plurality of each of the relevant business activities" was in California, and that "the differential between the amount of those activities" in California and the amount in "the next closest state" was "significant." Order 4. Hence, Hertz's "principal place of business" was California, and diversity jurisdiction was thus lacking. The District Court consequently remanded the case to the state courts.

Hertz appealed the District Court's remand order. 28 U.S.C. § 1453(c). The Ninth Circuit

affirmed in a brief memorandum opinion. 297 Fed.Appx. 690 (2008). Hertz filed a petition for certiorari. And, in light of differences among the Circuits in the application of the test for corporate citizenship, we granted the writ. Compare *83 *Tosco Corp.*, *supra*, at 500–502, and *Capitol Indemnity Corp. v. Russellville Steel Co.*, 367 F.3d 831, 836 (C.A.8 2004) (applying “total activity” test and looking at “all corporate activities”), with *Wisconsin Knife Works*, *supra*, at 1282 (applying “nerve center” test).

II

At the outset, we consider a jurisdictional objection. Respondents point out that the statute permitting Hertz to appeal the District Court’s remand order to the Court of Appeals, 28 U.S.C. § 1453(c), constitutes an exception to a more general jurisdictional rule that remand orders are “not reviewable on appeal.” § 1447(d). They add that the language of § 1453(c) refers only to “court[s] of appeals,” not to the Supreme Court. The statute also says that if “a final judgment on the appeal” in a court of appeals “is not issued before the end” of 60 days (with a possible 10–day extension), “the appeal shall be denied.” And respondents draw from these statutory circumstances the conclusion that Congress intended to permit review of a remand order only by a court of appeals, not by the Supreme Court (at least not if, as here, this Court’s grant of certiorari comes after § 1453(c)’s time period has elapsed).

This argument, however, makes far too much of too little. We normally do not read statutory silence as implicitly modifying or limiting Supreme Court jurisdiction that another statute specifically grants. *Felker v. Turpin*, 518 U.S. 651, 660–661, 116 S.Ct. 2333, 135 L.Ed.2d 827 (1996); *Ex parte Yerger*, 8 Wall. 85, 104–105, 19 L.Ed. 332 (1869). Here, another, pre-existing federal statute gives this Court jurisdiction to “revie[w] ... [b]y writ of certiorari” cases that, like this case, are “in the courts of appeals” when we grant the writ. 28 U.S.C. § 1254. This statutory jurisdictional grant replicates similar grants that yet older statutes provided. See, e.g., § 1254, 62 Stat. 928; § 1, 43 Stat. 938–939 (amending § 240, 36 Stat. 1157); § 240, 36 Stat. 1157; Evarts Act, § 6, 26 Stat. 828. This history provides particularly strong reasons *not* to read § 1453(c)’s silence or ambiguous *84 language as modifying or limiting our pre-existing jurisdiction.

We thus interpret § 1453(c)’s “60–day” requirement as simply requiring a court of appeals to reach a decision within a specified time—not to deprive this Court of subsequent jurisdiction to review the case. See *Aetna Casualty & Surety Co. v. Flowers*, 330 U.S. 464, 466–467, 67 S.Ct. 798, 91 L.Ed. 1024 (1947); *Gay v. Ruff*, 292 U.S. 25, 28–31, 54 S.Ct. 608, 78 L.Ed. 1099 (1934).

III

We begin our “principal place of business” discussion with a brief review of relevant history. The Constitution provides that the “judicial Power shall extend” to “Controversies ... between Citizens of different States.” Art. III, § 2. This language, however, does not automatically ****1188** confer diversity jurisdiction upon the federal courts. Rather, it authorizes Congress to do so and, in doing so, to determine the scope of the federal courts’ jurisdiction within constitutional limits. *Kline v. Burke Constr. Co.*, 260 U.S. 226, 233–234, 43 S.Ct. 79, 67 L.Ed. 226 (1922); *Mayor v. Cooper*, 6 Wall. 247, 252, 18 L.Ed. 851 (1868).

Congress first authorized federal courts to exercise diversity jurisdiction in 1789 when, in the First Judiciary Act, Congress granted federal courts authority to hear suits “between a citizen of the State where the suit is brought, and a citizen of another State.” § 11, 1 Stat. 78. The statute said nothing about corporations. In 1809, Chief Justice Marshall, writing for a unanimous Court, described a corporation as an “invisible, intangible, and artificial being” which was “certainly not a citizen.” *Bank of United States v. Deveaux*, 5 Cranch 61, 86, 3 L.Ed. 38. But the Court held that a corporation could invoke the federal courts’ diversity jurisdiction based on a pleading that the corporation’s shareholders were all citizens of a different State from the defendants, as “the term citizen ought to be understood as it is used in the constitution, and as it is used in other laws. That is, to describe the real ***85** persons who come into court, in this case, under their corporate name.” *Id.*, at 91–92.

In *Louisville, C. & C.R. Co. v. Letson*, 2 How. 497, 11 L.Ed. 353 (1844), the Court modified this initial approach. It held that a corporation was to be deemed an artificial person of the State by which it had been created, and its citizenship for jurisdictional purposes determined accordingly. *Id.*, at 558–559. Ten years later, the Court in *Marshall v. Baltimore & Ohio R. Co.*, 16 How. 314, 14 L.Ed. 953 (1854), held that the reason a corporation was a citizen of its State of incorporation was that, for the limited purpose of determining corporate citizenship, courts could conclusively (and artificially) presume that a corporation’s *shareholders* were citizens of the State of incorporation. *Id.*, at 327–328. And it reaffirmed *Letson*. 16 How., at 325–326, 14 L.Ed. 953. Whatever the rationale, the practical upshot was that, for diversity purposes, the federal courts considered a corporation to be a citizen of the State of its incorporation. 13F C. Wright, A. Miller, & E. Cooper, *Federal Practice and Procedure* § 3623, pp. 1–7 (3d ed. 2009) (hereinafter Wright & Miller).

In 1928, this Court made clear that the “state of incorporation” rule was virtually absolute. It held that a corporation closely identified with State A could proceed in a federal court located in that State as long as the corporation had filed its incorporation

papers in State B, perhaps a State where the corporation did no business at all. See *Black and White Taxicab & Transfer Co. v. Brown and Yellow Taxicab & Transfer Co.*, 276 U.S. 518, 522–525, 48 S.Ct. 404, 72 L.Ed. 681 (refusing to question corporation's reincorporation motives and finding diversity jurisdiction). Subsequently, many in Congress and those who testified before it pointed out that this interpretation was at odds with diversity jurisdiction's basic rationale, namely, opening the federal courts' doors to those who might otherwise suffer from local prejudice against out-of-state parties. See, e.g., S.Rep. No. 530, 72d Cong., 1st Sess., 2, 4–7 (1932). Through its choice of the State of incorporation, *86 a corporation could manipulate federal-court jurisdiction, for example, opening the federal courts' doors in a State where it conducted nearly all its business by filing incorporation papers elsewhere. *Id.*, at 4 (“Since the Supreme Court has decided that a corporation is a citizen ... it has become a common practice for corporations to be incorporated in one State while they do business in another. And there is no doubt but that it often **1189 occurs simply for the purpose of being able to have the advantage of choosing between two tribunals in case of litigation”). See also Hearings on S. 937 et al. before a Subcommittee of the Senate Committee on the Judiciary, 72d Cong., 1st Sess., 4–5 (1932) (Letter from Sen. George W. Norris to Atty. Gen. William D. Mitchell (May 24, 1930)) (citing a “common practice for individuals to incorporate in a foreign State simply for the purpose of taking litigation which may arise into the Federal courts”). Although various legislative proposals to curtail the corporate use of diversity jurisdiction were made, see, e.g., S. 937, S. 939, H.R. 11508, 72d Cong., 1st Sess. (1931–1932), none of these proposals were enacted into law.

At the same time as federal dockets increased in size, many judges began to believe those dockets contained too many diversity cases. A committee of the Judicial Conference of the United States studied the matter. See Reports of the Proceedings of the Regular Annual Meeting and Special Meeting (Sept. 24–26 & Mar. 19–20, 1951), in H.R. Doc. No. 365, 82d Cong., 2d Sess., 26–27 (1952). And on March 12, 1951, that committee, the Committee on Jurisdiction and Venue, issued a report (hereinafter Mar. Committee Rep.).

Among its observations, the committee found a general need “to prevent frauds and abuses” with respect to jurisdiction. *Id.*, at 14. The committee recommended against eliminating diversity cases altogether. *Id.*, at 28. Instead it recommended, along with other proposals, a statutory amendment that would make a corporation a citizen both of the State of its incorporation and any State from which it *87 received more than half of its gross income. *Id.*, at 14–15 (requiring corporation to show that “less than fifty per cent of its gross income was derived from business transacted within the state where the Federal court is held”). If, for example, a citizen of California sued (under state law in state court) a corporation that received half or more of its gross income from California, that corporation would not be able to remove the case to federal court, even if Delaware

was its State of incorporation.

During the spring and summer of 1951, committee members circulated their report and attended circuit conferences at which federal judges discussed the report's recommendations. Reflecting those criticisms, the committee filed a new report in September, in which it revised its corporate citizenship recommendation. It now proposed that " 'a corporation shall be deemed a citizen of the state of its original creation ... [and] shall also be deemed a citizen of a state where it has its principal place of business.' " Judicial Conference of the United States, Report of the Committee on Jurisdiction and Venue 4 (Sept. 24, 1951) (hereinafter Sept. Committee Rep.)—the source of the present-day statutory language. See Hearings on H.R. 2516 et al. before Subcommittee No. 3 of the House Committee on the Judiciary, 85th Cong., 1st Sess., 9 (1957) (hereinafter House Hearings). The committee wrote that this new language would provide a "simpler and more practical formula" than the "gross income" test. Sept. Committee Rep. 2. It added that the language "ha[d] a precedent in the jurisdictional provisions of the Bankruptcy Act." *Id.*, at 2–3.

In mid-1957, the committee presented its reports to the House of Representatives Committee on the Judiciary. House Hearings 9–27; see also H.R. Rep. No. 1706, 85th Cong., 2d Sess., 27–28 (1958) (hereinafter H.R. Rep. 1706) (reprinting Mar. and Sept. Committee Reps.); S.Rep. No. 1830, 85th Cong., 2d Sess., 15–31 (1958) (hereinafter S. Rep. 1830) (same). **1190 Judge Albert Maris, representing *88 Judge John Parker (who had chaired the Judicial Conference Committee), discussed various proposals that the Judicial Conference had made to restrict the scope of diversity jurisdiction. In respect to the "principal place of business" proposal, he said that the relevant language "ha[d] been defined in the Bankruptcy Act." House Hearings 37. He added:

"All of those problems have arisen in bankruptcy cases, and as I recall the cases—and I wouldn't want to be bound by this statement because I haven't them before me—I think the courts have generally taken the view that where a corporation's interests are rather widespread, the principal place of business is an actual rather than a theoretical or legal one. It is the actual place where its business operations are coordinated, directed, and carried out, which would ordinarily be the place where its officers carry on its day-to-day business, where its accounts are kept, where its payments are made, and not necessarily a State in which it may have a plant, if it is a big corporation, or something of that sort."

"But that has been pretty well worked out in the bankruptcy cases, and that law would all be available, you see, to be applied here without having to go over it again from the beginning." *Ibid.*

The House Committee reprinted the Judicial Conference Committee Reports along with other reports and relevant testimony and circulated it to the general public “for the purpose of inviting further suggestions and comments.” *Id.*, at III. Subsequently, in 1958, Congress both codified the courts’ traditional place of incorporation test and also enacted into law a slightly modified version of the Conference Committee’s proposed “principal place of business” language. A corporation was to “be deemed a citizen of any State by which it has been incorporated and of the State where it has its principal place of business.” § 2, 72 Stat. 415.

IV

The phrase “principal place of business” has proved more difficult to apply than its originators likely expected. Decisions under the Bankruptcy Act did not provide the firm guidance for which Judge Maris had hoped because courts interpreting bankruptcy law did not agree about how to determine a corporation’s “principal place of business.” Compare *Burdick v. Dillon*, 144 F. 737, 738 (C.A.1 1906) (holding that a corporation’s “principal office, rather than a factory, mill, or mine ... constitutes the ‘principal place of business’ ”), with *Continental Coal Corp. v. Roszelle Bros.*, 242 F. 243, 247 (C.A.6 1917) (identifying the “principal place of business” as the location of mining activities, rather than the “principal office”); see also Friedenthal, *New Limitations on Federal Jurisdiction*, 11 *Stan. L.Rev.* 213, 223 (1959) (“The cases under the Bankruptcy Act provide no rigid legal formula for the determination of the principal place of business”).

After Congress’ amendment, courts were similarly uncertain as to where to look to determine a corporation’s “principal place of business” for diversity purposes. If a corporation’s headquarters and executive offices were in the same State in which it did most of its business, the test seemed straightforward. The “principal place of business” was located in that State. See, e.g., *Long v. Silver*, 248 F.3d 309, 314–315 (C.A.4 2001); *Pinnacle Consultants, Ltd. v. Leucadia Nat. Corp.*, 101 F.3d 900, 906–907 (C.A.2 1996).

But suppose those corporate headquarters, including executive offices, are in one State, while the corporation’s plants or other centers of business activity are located **1191 in other States? In 1959, a distinguished federal district judge, Edward Weinfeld, relied on the Second Circuit’s interpretation of the Bankruptcy Act to answer this question in part:

“Where a corporation is engaged in far-flung and varied activities which are carried on in different states, *90 its principal place of business is the nerve center from which it radiates out to its constituent parts and from which its officers direct, control and coordinate all activities without regard to locale, in the furtherance of the corporate objective. The test applied by our Court of Appeals, is that place where the corporation

has an ‘office from which its business was directed and controlled’—the place where ‘all of its business was under the supreme direction and control of its officers.’ ” *Scot Typewriter Co.*, 170 F.Supp., at 865.

Numerous Circuits have since followed this rule, applying the “nerve center” test for corporations with “far-flung” business activities. See, e.g., *Topp v. CompAir Inc.*, 814 F.2d 830, 834 (C.A.1 1987); see also 15 J. Moore et al., *Moore’s Federal Practice* § 102.54[2], p. 102–112.1 (3d ed. 2009) (hereinafter *Moore’s*).

Scot’s analysis, however, did not go far enough. For it did not answer what courts should do when the operations of the corporation are not “far-flung” but rather limited to only a few States. When faced with this question, various courts have focused more heavily on where a corporation’s actual business activities are located. See, e.g., *Diaz–Rodriguez v. Pep Boys Corp.*, 410 F.3d 56, 60–61 (C.A.1 2005); *R.G. Barry Corp. v. Mushroom Makers, Inc.*, 612 F.2d 651, 656–657 (C.A.2 1979); see also 15 *Moore’s* § 102.54, at 102–112.1.

Perhaps because corporations come in many different forms, involve many different kinds of business activities, and locate offices and plants for different reasons in different ways in different regions, a general “business activities” approach has proved unusually difficult to apply. Courts must decide which factors are more important than others: for example, plant location, sales or servicing centers; transactions, payrolls, or revenue generation. See, e.g., *R.G. Barry Corp.*, *supra*, at 656–657 (place of sales and advertisement, office, and full-time employees); *91 *Diaz–Rodriguez*, *supra*, at 61–62 (place of stores and inventory, employees, income, and sales).

The number of factors grew as courts explicitly combined aspects of the “nerve center” and “business activity” tests to look to a corporation’s “total activities,” sometimes to try to determine what treatises have described as the corporation’s “center of gravity.” See, e.g., *Gafford v. General Elec. Co.*, 997 F.2d 150, 162–163 (C.A.6 1993); *Amoco Rocmount Co. v. Anschutz Corp.*, 7 F.3d 909, 915 (C.A.10 1993); 13F Wright & Miller § 3625, at 100. A major treatise confirms this growing complexity, listing, Circuit by Circuit, cases that highlight different factors or emphasize similar factors differently, and reporting that the “federal courts of appeals have employed various tests”—tests which “tend to overlap” and which are sometimes described in “language” that “is imprecise.” 15 *Moore’s* § 102.54[2], at 102–112. See also *id.*, §§ 102.54[2], [13], at 102–112 to 102–122 (describing, in 14 pages, major tests as looking to the “nerve center,” “locus of operations,” or “center of corporate activities”). Not surprisingly, different Circuits (and sometimes different courts within a single Circuit) have applied these highly general multifactor tests in different ways. *Id.*, §§ 102.54[3]–[7], [11]–[13] (noting that the First

Circuit “has never explained a basis for choosing between ‘the center of corporate **1192 activity’ test and the ‘locus of operations’ test”; the Second Circuit uses a “two-part test” similar to that of the Fifth, Ninth, and Eleventh Circuits involving an initial determination as to whether “a corporation’s activities are centralized or decentralized” followed by an application of either the “place of operations” or “nerve center” test; the Third Circuit applies the “center of corporate activities” test searching for the “headquarters of a corporation’s day-to-day activity”; the Fourth Circuit has “endorsed neither [the ‘nerve center’ nor the ‘place of operations’] test to the exclusion of the other”; the Tenth Circuit directs consideration of the “total activity of the company considered as a whole”). See also *92 13F Wright & Miller § 3625 (describing, in 73 pages, the “nerve center,” “corporate activities,” and “total activity” tests as part of an effort to locate the corporation’s “center of gravity,” while specifying different ways in which different circuits apply these or other factors).

This complexity may reflect an unmediated judicial effort to apply the statutory phrase “principal place of business” in light of the general purpose of diversity jurisdiction, *i.e.*, an effort to find the State where a corporation is least likely to suffer out-of-state prejudice when it is sued in a local court, *Pease v. Peck*, 18 How. 595, 599, 15 L.Ed. 518 (1856). But, if so, that task seems doomed to failure. After all, the relevant purposive concern—prejudice against an out-of-state party—will often depend upon factors that courts cannot easily measure, for example, a corporation’s image, its history, and its advertising, while the factors that courts can more easily measure, for example, its office or plant location, its sales, its employment, or the nature of the goods or services it supplies, will sometimes bear no more than a distant relation to the likelihood of prejudice. At the same time, this approach is at war with administrative simplicity. And it has failed to achieve a nationally uniform interpretation of federal law, an unfortunate consequence in a federal legal system.

V A

In an effort to find a single, more uniform interpretation of the statutory phrase, we have reviewed the Courts of Appeals’ divergent and increasingly complex interpretations. Having done so, we now return to, and expand, Judge Weinfeld’s approach, as applied in the Seventh Circuit. See, *e.g.*, *Scot Typewriter Co.*, *supra*, at 865; *Wisconsin Knife Works*, 781 F.2d, at 1282. We conclude that “principal place of business” is best read as referring to the place where a corporation’s officers direct, control, and coordinate the corporation’s *93 activities. It is the place that Courts of Appeals have called the corporation’s “nerve center.” And in practice it should normally be the place where the corporation maintains its headquarters—provided that the headquarters is the actual

center of direction, control, and coordination, *i.e.*, the “nerve center,” and not simply an office where the corporation holds its board meetings (for example, attended by directors and officers who have traveled there for the occasion).

Three sets of considerations, taken together, convince us that this approach, while imperfect, is superior to other possibilities. First, the statute’s language supports the approach. The statute’s text deems a corporation a citizen of the “State where it has its principal place of business.” 28 U.S.C. § 1332(c)(1). The word “place” is in the singular, not the plural. The word “principal” requires us to pick out the “main, prominent” or “leading” place. 12 Oxford English Dictionary 495 (2d ed. 1989) (def.(A)(1)(2)). Cf. ****1193** *Commissioner v. Soliman*, 506 U.S. 168, 174, 113 S.Ct. 701, 121 L.Ed.2d 634 (1993) (interpreting “principal place of business” for tax purposes to require an assessment of “whether any one business location is the ‘most important, consequential, or influential’ one”). And the fact that the word “place” follows the words “State where” means that the “place” is a place *within* a State. It is not the State itself.

A corporation’s “nerve center,” usually its main headquarters, is a single place. The public often (though not always) considers it the corporation’s main place of business. And it is a place within a State. By contrast, the application of a more general business activities test has led some courts, as in the present case, to look, not at a particular place within a State, but incorrectly at the State itself, measuring the total amount of business activities that the corporation conducts there and determining whether they are “significantly larger” than in the next-ranking State. 297 Fed.Appx., at 691.

This approach invites greater litigation and can lead to strange results, as the Ninth Circuit has since recognized. Namely, if a “corporation may be deemed a citizen of California on th[e] basis” of “activities [that] roughly reflect California’s larger population ... nearly every national retailer—no matter how far flung its operations—will be deemed a citizen of California for diversity purposes.” *Davis v. HSBC Bank Nev., N. A.*, 557 F.3d 1026, 1029–1030 (2009). But why award or decline diversity jurisdiction on the basis of a State’s population, whether measured directly, indirectly (say proportionately), or with modifications?

Second, administrative simplicity is a major virtue in a jurisdictional statute. *Sisson v. Ruby*, 497 U.S. 358, 375, 110 S.Ct. 2892, 111 L.Ed.2d 292 (1990) (SCALIA, J., concurring in judgment) (eschewing “the sort of vague boundary that is to be avoided in the area of subject-matter jurisdiction wherever possible”). Complex jurisdictional tests complicate a case, eating up time and money as the parties litigate, not the merits of their claims, but which court is the right court to decide those claims. Cf. *Navarro Savings Assn. v. Lee*, 446 U.S. 458, 464, n. 13, 100 S.Ct. 1779, 64 L.Ed.2d 425 (1980). Complex

tests produce appeals and reversals, encourage gamesmanship, and, again, diminish the likelihood that results and settlements will reflect a claim's legal and factual merits. Judicial resources too are at stake. Courts have an independent obligation to determine whether subject-matter jurisdiction exists, even when no party challenges it. *Arbaugh v. Y & H Corp.*, 546 U.S. 500, 514, 126 S.Ct. 1235, 163 L.Ed.2d 1097 (2006) (citing *Ruhrgas AG v. Marathon Oil Co.*, 526 U.S. 574, 583, 119 S.Ct. 1563, 143 L.Ed.2d 760 (1999)). So courts benefit from straightforward rules under which they can readily assure themselves of their power to hear a case. *Arbaugh, supra*, at 514, 126 S.Ct. 1235.

Simple jurisdictional rules also promote greater predictability. Predictability is valuable to corporations making business and investment decisions. Cf. *First Nat. City Bank v. Banco Para El Comercio Exterior de Cuba*, 462 U.S. 611, 621, 103 S.Ct. 2591, 77 L.Ed.2d 46 (1983) (recognizing the "need for certainty and predictability *95 of result while generally protecting the justified expectations of parties with interests in the corporation"). Predictability also benefits plaintiffs deciding whether to file suit in a state or federal court.

A "nerve center" approach, which ordinarily equates that "center" with a corporation's headquarters, is simple to apply *comparatively speaking*. The metaphor of a corporate "brain," while not precise, suggests a single location. By contrast, a corporation's general business activities **1194 more often lack a single principal place where they take place. That is to say, the corporation may have several plants, many sales locations, and employees located in many different places. If so, it will not be as easy to determine which of these different business locales is the "principal" or most important "place."

Third, the statute's legislative history, for those who accept it, offers a simplicity-related interpretive benchmark. The Judicial Conference provided an initial version of its proposal that suggested a numerical test. A corporation would be deemed a citizen of the State that accounted for more than half of its gross income. Mar. Committee Rep. 14–15; see *supra*, at 1189. The Conference changed its mind in light of criticism that such a test would prove too complex and impractical to apply. Sept. Committee Rep. 2; see also H.R. Rep. 1706, at 28; S. Rep. 1830, at 31. That history suggests that the words "principal place of business" should be interpreted to be no more complex than the initial "half of gross income" test. A "nerve center" test offers such a possibility. A general business activities test does not.

B

We recognize that there may be no perfect test that satisfies all administrative and purposive criteria. We recognize as well that, under the "nerve center" test we adopt

today, there will be hard cases. For example, in this era of telecommuting, some corporations may divide their command *96 and coordinating functions among officers who work at several different locations, perhaps communicating over the Internet. That said, our test nonetheless points courts in a single direction, toward the center of overall direction, control, and coordination. Courts do not have to try to weigh corporate functions, assets, or revenues different in kind, one from the other. Our approach provides a sensible test that is relatively easier to apply, not a test that will, in all instances, automatically generate a result.

We also recognize that the use of a “nerve center” test may in some cases produce results that seem to cut against the basic rationale for 28 U.S.C. § 1332, see *supra*, at 1188. For example, if the bulk of a company’s business activities visible to the public take place in New Jersey, while its top officers direct those activities just across the river in New York, the “principal place of business” is New York. One could argue that members of the public in New Jersey would be *less* likely to be prejudiced against the corporation than persons in New York—yet the corporation will still be entitled to remove a New Jersey state case to federal court. And note too that the same corporation would be unable to remove a New York state case to federal court, despite the New York public’s presumed prejudice against the corporation.

We understand that such seeming anomalies will arise. However, in view of the necessity of having a clearer rule, we must accept them. Accepting occasionally counterintuitive results is the price the legal system must pay to avoid overly complex jurisdictional administration while producing the benefits that accompany a more uniform legal system.

The burden of persuasion for establishing diversity jurisdiction, of course, remains on the party asserting it. *Kokkonen v. Guardian Life Ins. Co. of America*, 511 U.S. 375, 377, 114 S.Ct. 1673, 128 L.Ed.2d 391 (1994); *McNutt v. General Motors Acceptance Corp.*, 298 U.S. 178, 189, 56 S.Ct. 780, 80 L.Ed. 1135 (1936); see also 13E Wright & Miller § 3602.1, at 119. When challenged on allegations of jurisdictional facts, the parties must support **1195 their allegations by competent *97 proof. *McNutt*, *supra*, at 189, 56 S.Ct. 780; 15 Moore’s § 102.14, at 102–32 to 102–32.1. And when faced with such a challenge, we reject suggestions such as, for example, the one made by petitioner that the mere filing of a form like the Securities and Exchange Commission’s Form 10–K listing a corporation’s “principal executive offices” would, without more, be sufficient proof to establish a corporation’s “nerve center.” See, e.g., SEC Form 10–K, online at <http://www.sec.gov/about/forms/form10-k.pdf> (as visited Feb. 19, 2010, and available in Clerk of Court’s case file). Cf. *Dimmitt & Owens Financial, Inc. v. United States*, 787 F.2d 1186, 1190–1192 (C.A.7 1986) (distinguishing “principal executive office” in the tax lien context, see 26 U.S.C. § 6323(f)(2), from “principal place of business” under 28

U.S.C. § 1332(c)). Such possibilities would readily permit jurisdictional manipulation, thereby subverting a major reason for the insertion of the “principal place of business” language in the diversity statute. Indeed, if the record reveals attempts at manipulation—for example, that the alleged “nerve center” is nothing more than a mail drop box, a bare office with a computer, or the location of an annual executive retreat—the courts should instead take as the “nerve center” the place of actual direction, control, and coordination, in the absence of such manipulation.

VI

Petitioner’s unchallenged declaration suggests that Hertz’s center of direction, control, and coordination, its “nerve center,” and its corporate headquarters are one and the same, and they are located in New Jersey, not in California. Because respondents should have a fair opportunity to litigate their case in light of our holding, however, we vacate the Ninth Circuit’s judgment and remand the case for further proceedings consistent with this opinion.

It is so ordered.